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William Wardlaw, Treasurer Feinstein for Senate 1801 Avenue of the Stars, suite 829 Los Angeles, CA 90067

Fund for the Majority 1801 Avenue of the Stars, suite 829 Los Angeles, CA 90067

June 20, 2012

Anthony Herman
Office of the General Counsel
Federal Election Counsel
999 E Street, N.W.
Washington, D.C. 20463

MUR# 6597

Re.: Complaint against Kinde Durkee

Dear Mr. Herman,

I write this letter to file a complaint pursuant to 2 U.S.C. § 437g(a)(1) against Kinde Durkee ("Respondent") for violations of the Federal Election Campaign Act ("Act").

#### A. FACTS

Respondent, and her firm Durkee & Associates, provided professional treasury services to Feinstein for Senate (the "Senate Committee") and Fund for the Majority (the "PAC") (and, collectively, the "Committees") until her arrest in September of 2011. Respondent maintained the bank accounts for the Committees; received and deposited receipts into the bank accounts; issued disbursements from the bank accounts; and filed all required reports with the Federal Election Commission ("Commission"). Before her arrest in September of 2011, Respondent had signing authority for more than four hundred political committee and nonprofit bank accounts. Unbeknownst to the Committees, Respondent had, for years, conspired with her business partners to embezzle funds from the Committees and from other clients as well. Respondent pleaded guilty to multiple violations of federal criminal law on March 30, 2012.

<sup>&</sup>lt;sup>1</sup> Though Respondent represented herself on various Senate Committee reports as the treasurer and performed all treasurer duties during the relevant period, it is not entirely clear whether she was the treasurer or assistant treasurer of the Senate Committee. Given that she acted as treasurer of both Committees, we refer to Respondent as the Committees' "treasurer" for purposes of this Complaint. Respondent also has been identified as the Committees' treasurer in the Letter from Committee Treasurer, William Wardlaw to Federal Election Commission (Oct. 14, 2011) and the Committees' Sua Sponte Submission to the Federal Election Commission (April 2, 2012).

<sup>2</sup> See generally Compl., Wardlaw v. First California Bank, et. al., SC114232 (Sup. Ct. Cal. Sept. 22, 2011) ("Wardlaw Complaint") (attached as Exhibit A). Complainant incorporates into the Complaint, by reference, the allegations made against Respondent in ¶¶ 1 − 102 of the Wardlaw Complaint.

<sup>&</sup>lt;sup>3</sup> See Wardlaw Complaint. See also Compl., United States v. Durkee, 2:11-mj-00274-DAD (E.D. Cal. Sept. 6, 2011) ("Criminal Complaint") (attached as Exhibit B); Information, United States v. Durkee, 2:12-cr-123 (E.D. Cal. Mar. 27, 2012) ("Information") (attached as Exhibit C).

Like dozens of other California political committees, the Committees reasonably relied on Respondent's representation that she was handling its funds properly and was complying with all applicable Commission regulations. Respondent filed regular disclosure reports with the Commission, which omitted the unauthorized transfers. Likewise, Respondent ensured that the Committees' disbursements were paid fully on time. In addition, Senator Feinstein's campaign staff required Respondent to provide them with regular reports – usually on a weekly basis – detailing the receipts, expenditures, and balances of each Committee's account. These regular reports showed receipts consistent with internal fundraising records maintained by the Committees. The expenditures reported by Respondent were also consistent with the disbursements made by Committee staff. Thus, despite having significant safeguards in place, the Committees did not discover this illegal activity until federal authorities arrested Respondent last year.<sup>4</sup>

As part of her scheme, Respondent made unauthorized transfers from the Committees' accounts to the accounts of other clients, and also made unauthorized transfers from the Committees' accounts to her personal and business accounts.<sup>5</sup> Some examples of these unauthorized transfers are described with specificity in paragraphs 40 through 49 and paragraphs 74 through 81 of the Wardlaw Complaint, attached as Exhibit A. According to the federal criminal complaint, Respondent used the funds to "pay her personal expenses, including mortgage payments and American Express charges, as well as business expenses." 6

The full extent of Respondent's theft is not yet known. In its July 2011 quarterly report to the Commission, the Senate Committee reported having \$5,011,399.45 in cash on hand. After Respondent's arrest, the Senate Committee discovered that it had only \$662,100.87 in its bank accounts at First California Bank. But even this figure may not accurately reflect the amount of Senate Committee funds remaining in these accounts. According to the Bank, Respondent "commingled funds belonging to various different campaigns and organizations and made repeated transfers between accounts on which Respondent had signing authority." As a result, the "balance credited to any given account did not represent accurately the funds, if any, actually belonging to the campaign or organization named on the account" and "account balances contained funds that had previously been credited to non-related accounts." Based on what it has discovered to date, the Senate Committee believes that Respondent embezzled \$4,545,386.12 from the Senate Committee.

When filing reports for the Committees with the Commission, Respondent deliberately

<sup>&</sup>lt;sup>4</sup> Accordingly, because the Committees reasonably relied on the Respondent and had no knowledge of Respondent's illegal activity until after her arrest, the Committees are named as the Complainants in this Complaint rather than the Respondents.

<sup>&</sup>lt;sup>5</sup> See Wardlaw Complaint, ¶ 39

<sup>&</sup>lt;sup>6</sup> Criminal Complaint, ¶ 9; see also Wardlaw Complaint, ¶ 51; Information ¶ 53.

<sup>&</sup>lt;sup>7</sup> See FEC Form 3, July Quarterly Report of Receipts and Disbursements, at 4.

<sup>&</sup>lt;sup>8</sup> See Letter from Committee Treasurer, William Wardlaw to Federal Election Commission (Oct. 14, 2011). After discovering the embezzlement, Senator Feinstein loaned the Committee \$5,000,000.

<sup>&</sup>lt;sup>9</sup> See Letter from First California Bank to Durkee Client (Sept. 16, 2011) (attached as Exhibit D).

<sup>11</sup> See FEC Form 3, Amended October Quarterly Report of Receipts and Disbursements, at 186.

omitted the unauthorized transfers from the Committees' reports. For instance, Respondent failed to disclose on the Senate Committee's reports the unauthorized transfers described in paragraphs 40 through 49 or paragraphs 74 through 81 of the Wardlaw Complaint. By failing to disclose the unauthorized transfers as disbursements, Respondent also significantly misstated the Committees' cash-on-hand figures.

#### В. **LEGAL DISCUSSION**

The Commission "will consider treasurers parties to enforcement proceedings in their personal capacities where information indicates that the treasurer knowingly and willfully violated an obligation that the Act or regulations specifically impose on treasurers or where the treasurer recklessly failed to fulfill the duties imposed by law ...."

Here, as detailed below. Respondent knowingly and willfully violated the Act and Commission regulations on a repeated basis. The Commission should commence an investigation and proceed with an enforcement action against Respondent. 13

First, although the Act and Commission regulations require treasurers to deposit all committee receipts in designated bank accounts, 14 Respondent made unauthorized transfers from Committees into the bank accounts of other clients, and into her own personal and business accounts.

Second, because Respondent did not disclose these unauthorized transfers on the Committees' reports to the Commission, Respondent violated the Act and Commission regulations by failing to accurately report to the Commission committee receipts, disbursements, and cash on hand. 15 Commission regulations make treasurers personally responsible for the timely and complete filing of committee disclosure reports, and for the accuracy of the information in these reports. 16 By making unauthorized transfers from the Committees' accounts to the accounts of others, and by failing to disclose these unauthorized transfers on the Committees' reports, Respondent knowingly and willfully violated the Act and Commission regulations.

Third, Respondent knowingly and willfully violated the Act and Commission regulations by transferring the Committees' funds to her own personal and business accounts. The Act prohibits treasurers from commingling committee funds with the "personal funds of any individual," including her own. 17

Fourth, Respondent knowingly and willfully violated the Act and Commission

<sup>&</sup>lt;sup>12</sup> Statement of Policy Regarding Treasurers Subject to Enforcement Proceedings, 70 F.R. 3, 4 (Jan. 3, 2005).

<sup>13</sup> See MUR 5610 (Haywood), MUR 5721 (Phelps), MUR 5811 (Willis), MUR 5872 (Hildebrand), MUR 6179

<sup>(</sup>Ward)

14 See 2 U.S.C. § 432(h)(1); 11 C.F.R. § 103.3(a). When performing the duties of treasurer with respect to the Senate Committee, Respondent assumed the legal responsibilities that the Act assigns to the treasurer. See 11 C.F.R. § 102.7(a).

15 See 2 U.S.C. §§ 432(c)-(d), 434(b)(1)-(5), (6)(A)-(B); 11 C.F.R. §§ 104.3(a)-(b).

<sup>16</sup> See 11 C.F.R. § 104.14(d).

<sup>&</sup>lt;sup>17</sup> See 2 U.S.C. § 432(b)(3); 11 C.F.R. § 120.15

regulations by converting campaign contributions or donations to personal use. 18 The Act and Commission regulations bar any person from converting the funds in an authorized committee account to "personal use." Funds are "considered to be converted to personal use if the contribution or amount is used to fulfill any commitment, obligation, or expense of a person that would exist irrespective of the candidate's election campaign or individual's duties as a holder of Federal office ... "20 Certain expenses – including home mortgage, rent, and utility payment expenses – are considered *per se* "personal use." By using Senate Committee funds to pay her mortgage expenses - and other personal and business expenses - Respondent violated the "personal use" provisions of the Act and Commission regulations.

#### C. REQUESTED ACTION

There is substantial evidence that Respondent has violated the Act. The Commission should investigate these violations, including whether they were knowing and willful. Should the Commission determine that Respondent has violated the Act, we request that Respondent be enjoined from further violations and be fined the maximum amount permitted by law.

Sincerely,

William Wardlaw

Treasurer

Feinstein for Senate

SUBSCRIBED AND SWORN to before me this oth day of Junto, 2012.

ALICE CHEUNG COMM. # 1850676 NOTARY PUBLIC - CALIFORNIA

My Commission Expires:

<sup>&</sup>lt;sup>18</sup> See 2 U.S.C. § 439a(b)(1).

<sup>19</sup> See 2 U.S.C. § 439a(b)(1); 11 C.F.R. § 113.1(g).

<sup>20</sup> See 2 U.S.C. § 439a(b)(2).

# Exhibit

4 5	JOSEPH W. COTCHETT (SBN 36324) icotchett@cpmlegal.com NANCY L. FINEMAN (SBN 124870) nfineman@cpmlegal.com JUSTIN T. BERGER (SBN 250346) jberger@cpmlegal.com ARON K. LIANG (SBN 228936) aliang@cpmlegal.com COTCHETT, PITRE & McCARTHY, 840 Malcolm Road Burlingame, CA 94010 Telephone: (650) 697-6000 Fäcsimile: (650) 697-0577	CONFORMED COPY  OF ORIGINAL FILED  Los Angeles Superior Court  SEP 2 8 2011  John A. Clarke, Executive Officer/Clerk  By D. McKingey, Deptify
9	SUPERIOR COURT	
10		LOS ANGELES
11	WESTERN	DISTRICT
12	WILLIAM WARDLAW, Treasurer for	Civil Action No. SC114232
<sub>.</sub> 13	FEINSTEIN FOR SENATE and FUND FOR THE MAJORITY	COMPLAINT:
14	Committee;	1. FRAUD AND DECEIT;
15	FEINSTEIN FOR SENATE Committee; and	2. CONVERSION;
16	FUND FOR THE MAJORITY	3. BREACH OF CONTRACT;
17	Committee,	4. BREACH OF IMPLIED COVENANT OF GOOD FAITH AND FAIR DEALING;
18	Plaintiffs, vs.	
19	FIRST CALIFORNIA BANK;	5. AIDING AND ABETTING FRAUD;
20	DURKEE & ASSOCIATES, LLC;	6. AIDING AND ABETTING CONVERSION;
21	KINDE DURKEE;	7. VIOLATION OF BUSINESS
22	JOHN FORGY;	AND PROFESSIONS CODE §§ 17200 et seg., UNLAWFUL, FRAUDULENT AND UNFAIR
23	MATTHEW LEMCKE;	FRAUDULENT AND UNFAIR BUSINESS ACTS AND
: <b>24</b>	AND DOES 1 through 10, inclusive,	PRACTICE;
25	JOHN L. SEGAL Defendants.	8. DECLARATORY RELIEF
26		
GASE MA	NAGEMENT CONFERENCE	JURY TRIAL DEMANDED
LAW OFFICES:	Olo TO	
Cotchett, Pitre & McCarthy, LLP	COMPLAINT	

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4	SECOND CAUSE OF ACTION CONVERSION
5	(As Against Defendants DURKEE, D&A, FORGY, LEMCKE,
7	BREACH OF CONTRACT
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11	(As Against Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 1-5)
12	FIFTH CAUSE OF ACTION
13	(As Against Defendants FIRST CALIFORNIA BANK
15	SIXTH CAUSE OF ACTION
16	AIDING AND ABETTING CONVERSION  (As Against Defendants FIRST CALIFORNIA BANK and DOES 5-10)
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© 28 LAW OFFICES COTCHETT,	3 1
PITRE & ICCARTHY, LLP	COMPLAINT ii

Plaintiff William Wardlaw, as the Treasurer for Feinstein for Senate and the Fund for the Majority, Feinstein for Senate Committee, and Fund for the Majority Committee (hereinafter collectively referred to as "Plaintiffs"), hereby bring this action for damages and relief against Defendants First California Bank, Durkee & Associates, LLC, Kinde Durkee, John Forgy, and Matthew Lemcke for violations of California common law, as well as violations of the California Unfair Competition Law ("UCL") (Bus. & Prof. Code §§ 17200, et seq.). Plaintiffs complain and allege upon information and belief based, inter alia, upon investigation conducted by Plaintiffs and their counsel, except as to those allegations pertaining to Plaintiffs personally, which are alleged upon knowledge. All claims are based upon California state law.

#### I. <u>INTRODUCTION</u>

- 1. On Friday, September 2, 2011, federal agents arrested Kinde Durkee ("Durkee") in Burbank, California for mail fraud. Durkee was a long-time campaign treasurer and financial manager for political campaigns and non-profit organizations. For over 20 years, Durkee held herself out as a campaign treasurer and financial manager with significant experience in accountancy, from which she built legitimacy for herself and her company within the campaign and non-profit worlds. Durkee had served as the campaign treasurer for dozens of political campaigns over the years and was well-known and well-respected in political circles in California.
- 2. Sadly, Durkee and her company betrayed that respect and trust. According to a federal criminal complaint filed against her by the United States Attorney General, Durkee has embezzled millions of dollars over the years from her clients. As described by U.S. Representative Susan Davis of San Diego, it now appears that Durkee was "the Bernie Madoff of campaign treasurers."
- 3. In the days following her arrest, as Durkee's web of deceit began to unravel, it soon became apparent that there were a number of victims of Durkee's

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- 4. From an office in Burbank, California, Durkee operated and masterminded a multimillion dollar fraudulent scheme. Her company, Durkee & Associates ("D&A") was a front for the scheme. Durkee and her partner, John Forgy ("Forgy"), as well as her business associate Matthew Lemcke ("Lemcke"), all conspired and agreed to take part in and assist this fraudulent scheme. A fraudulent scheme of this size and scope took a number of people and entities to operate.
- 5. The scheme also required the assistance of willing financial institutions. In this case, First California Bank was at the heart of the illegal transfer of money out of Plaintiffs' accounts. Indeed, First California Bank recently summed it up best, sending a letter to various accounts customers, acknowledging that,

. ... it appears that Durkee had comingled funds belonging to various different campaigns and organizations and had made transfers between accounts on which Durkee had signing authority.

We concluded that there was a very high likelihood that the balance credited to any given account did not represent accurately the funds, if any, actually belonging to the campaign or organization on the account. In certain circumstances, it is apparent that account balances contained funds that had previously been credited to non-related accounts. These conditions appeared to be <u>pervasive</u> in the Durkee controlled accounts.

6. Despite knowledge of this pervasive pattern of misconduct, First California Bank continued to provide banking services to Durkee and Durkee &

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Associates, LLC for many years, happy to collect the fees and interest generated by the scores of accounts Durkee maintained at the Bank. Investigation will reveal other professionals, including attorneys, accountants, and additional banks had full knowledge of the wrongful acts committed by D&A and the individuals.

- 7. For years, Durkee and others took advantage of their positions of trust they were privileged to hold to secretly siphon off money that was intended to support causes that are important to the American people. Over the last two years alone, it is estimated that Durkee and her co-defendants stole millions of dollars from at least two of Senator Feinstein's campaign committees, Feinstein for Senate and Fund for the Majority (hereinafter, "the Feinstein Committees"). In the wake of this massive fraud, investigators are still working to determine the full extent of the harm inflicted by the defendants on the Feinstein Committees and many other entities, including numerous non-profit organizations.
- 8. What is clear, is that Durkee and her cohorts each with the full knowledge of the other abused the trust she gained over decades in the political and non-profit world, in order to steal millions of dollars from innocent Americans who have supported the lifetime of good works performed by committed individuals like Senator Feinstein and other public servants and entities. By filing this Complaint, Plaintiffs seek to obtain justice for all who have contributed money in support of Senator Feinstein, other elected officials, and the dozens of non-profits Durkee has defrauded.

#### II. JURISDICTION AND VENUE

9. Defendants, and each of them, are subject to the jurisdiction of this Court by virtue of their business dealings and transactions in California, by having caused injuries through their acts and omissions throughout the State of California, and by their violation of California common law. Defendant Durkee & Associates, LLC's principal place of business is at 1212 South Victory Boulevard,

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Burbank, California. Defendants Kinde Durkee, John Forgy, and Matthew Lemcke are all California citizens who reside in the State of California.

- This Court has subject matter jurisdiction over all causes of action asserted herein pursuant to Article VI, § 10 of the California Constitution. Each cause of action asserted, including claims alleging violations of California common law, arise exclusively under the laws of the State of California.
- 11. The damages suffered by Plaintiffs exceed this Court's iurisdictional minimum.
- 12. Each Defendant has sufficient minimum contacts with California, is a citizen of California, is registered to conduct business in California, has property in California, or otherwise purposefully avails itself of benefits from California so as to render the exercise of jurisdiction over it by the California courts consistent with traditional notions of fair play and substantial justice.
- 13. Venue is proper because the First California Bank branch at which the Feinstein Committees' accounts were held, and through which Defendants operated the scheme, is located in Los Angeles County, in the West Division. Furthermore, the headquarters of Defendant Durkee & Associates, LLC is located in Burbank, California, which is located in the County of Los Angeles. The campaign accounts that the Defendants embezzled monies from were all located in the County of Los Angeles. The Defendants all reside in or around the County of Los Angeles. The wrongful acts alleged in this case all occurred in the County of Los Angeles. Venue is proper in the County of Los Angeles Superior Court.

#### III. THE PARTIES

#### A. **PLAINTIFFS**

Plaintiff William Wardlaw is a citizen of the state of California and a resident of the County of Los Angeles.

- 15. Feinstein for Senate is a campaign committee registered with the Federal Elections Committee as a principal campaign committee for the Honorable Dianne Feinstein.
- 16. Fund for the Majority is a campaign committee registered with the Federal Elections Committee as a PAC for the Honorable Dianne Feinstein.

#### B. <u>DEFENDANTS</u>

- 17. Defendant Durkee & Associates, LLC ("D&A") is a California limited liability corporation with a principal place of business in Burbank, California. D&A is a business management firm that specializes in political, non-profit and small business accounting and financial management. D&A was incorporated as a California LLC on September 22, 2003.
- 18. Defendant First California Bank is a California bank headquartered in Westlake Village, California and at all times maintained an office in Los Angeles County. First California Bank is a full-service commercial bank chartered under the laws of the State of California and is subject to supervision by the California Department of Financial Institutions. The Federal Deposit Insurance Corporation insures the Bank's deposits up to the maximum legal limit. First California Bank is a wholly-owned subsidiary of First California Financial Group, Inc. (NASDAQ: FCAL).
- 19. Defendant Kinde Durkee ("DURKEE"), founder and member of D&A, is a citizen in the State of California and a resident of the County of Los Angeles.
- 20. Defendant John Forgy ("FORGY"), a partner at D&A, is a citizen of the State of California and a resident of the County of Los Angeles.
- 21. Defendant Matthew Lemcke ("LEMCKE"), Manager of Client Services at D&A, is a citizen of the State of California and a resident of the County of Los Angeles. LEMCKE has been employed by D&A since 2001, and

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**COMPLAINT** 

was responsible for reviewing client financial reports before submission to upper management including DURKEE.

### C. AGENCY, CONSPIRACY, AND AIDING AND ABETTING

- 22. At all times relevant to this Complaint, Defendants, and each of them, were acting as the agents, servants, employees, joint venturers, and/or representatives of each other, and were acting within the course and scope of their agency, employment and/or joint venture, with the full knowledge, consent, permission, authorization and ratification, either express or implied, of each of the other Defendants in performing the acts alleged in this Complaint.
- 23. Defendants, and each of them, participated as members of a conspiracy and/or aided and abetted one another in furtherance of the schemes herein alleged, or assisted one another in carrying out the purpose of the conspiracy alleged herein, and have performed acts and made statements in furtherance of the conspiracy in violation of California law. Each of the Defendants acted both individually and in concert with the other Defendants with full knowledge of their respective wrongful conduct. As such, the Defendants conspired together, building upon each other's wrongdoing, in order to accomplish the acts outlined in this Complaint. Defendants are individually sued as principals, participants, and/or as aiders and abettors in the wrongful conduct complained of, and the liability of each arises from the fact that each has engaged in all or part of the improper acts, plans, schemes, conspiracies, or transactions complained of herein.

#### D. UNNAMED PARTICIPANTS

24. Numerous individuals and separate business entities participated actively during the course of and in furtherance of the wrongdoings alleged, and many acts were done in the course of, and in furtherance of, the conspiracy with intent to defraud. The individuals and entities acted pursuant to agreement and in



**COMPLAINT** 

concert with each other. They also acted as agents for principals, in order to advance the objectives of the conspiracy.

#### E. <u>DOE DEFENDANTS</u>

- 25. The true names and capacities, whether individual, corporate, associate, or otherwise, of Defendants Doe 1 through Doe 5, inclusive, are unknown to Plaintiff, who therefore sues said Defendants by such fictitious names pursuant to Section 474 of the California Code of Civil Procedure. Plaintiff is informed and believes, and on that basis alleges, that each of said fictitious Doe Defendants is in some manner responsible for the acts, conduct, and occurrences alleged herein, as either actual perpetrators or co-conspirators, aiders and abettors, or primary officers and/or managers with knowledge and control of the perpetrators' activities. Plaintiffs will seek leave of the Court to amend this Complaint to allege the true names and capacities of the Doe Defendants when the same are ascertained, as well as the manner in which each fictitious Defendant is responsible for the damages sustained by Plaintiff.
- 26. Bank Doe Defendants Doe 6 through Doe 10 are financial institutions at which DURKEE, D&A, and/or the other named Defendants maintained accounts into which Plaintiffs' funds were transferred, misappropriated, or comingled, without authorization, or which otherwise knowingly provided Defendants with substantial assistance in the course of their scheme.

#### IV. FACTUAL BACKGROUND

# A. <u>KINDE DURKEE & DURKEE & ASSOCIATES WERE</u> TRUSTED AND WELL-REGARDED

27. DURKEE is a veteran campaign treasurer who resides at 3907 Lewis Avenue in Long Beach, California, a property she owns along with her husband and business partner, John Forgy. Durkee is also reported to own another property located at 1212 South Victory Boulevard, in Burbank, California, also with John Forgy, which is the headquarters of D&A. D&A is also reported as having an



- 28. According to reports, DURKEE began her career in campaign finance in the 1970s on various campaigns, as a protégé of veteran campaign treasurer Jules Glazer. Due to the relative dearth of professional campaign treasurers in the state, DURKEE and D&A quickly garnered a great number of clients, whom they have maintained over the years, without raising suspicions. As a professional campaign treasurer, D&A functioned as a banker and accountant, which involved keeping track of all of the incoming and outgoing funds and following state and federal guidelines for campaign finance reporting. Professional campaign treasurers typically have full control of a candidate's political accounts.
- 29. In addition to serving as treasurer for numerous campaign committees over the years, DURKEE and D&A managed the finances of dozens of non-profit corporations which include
- 30. Before her arrest, DURKEE, through D&A, had signing authority over 400 committee and non-profit bank accounts. Since 1972, she has worked for 5 presidential campaigns and 4 gubernatorial campaigns. In addition, DURKEE, through D&A, has worked as treasurer for numerous senate, congressional, state and local candidates. DURKEE and D&A reportedly used proprietary reporting software to handle mandatory electronic filings to both the Federal Election Commission and the California Secretary of State.
- 31. It is reported that DURKEE gave no outward sign of lavish spending. However, investigation now shows that DURKEE has transferred thousands of dollars to herself and spent the same on others.

## B. DURKEE'S WORK FOR THE FEINSTEIN COMMITTEES

32. DURKEE first worked as treasurer for Senator Diane Feinstein in support of her 1992 campaign for Senate, and has worked on each reelection



- 33. As treasurer, one of DURKEE and D&A's principal roles was to ensure that all federal campaign financial disclosures were made timely and accurately. Over the two decades during which they served Senator Feinstein's campaigns, DURKEE and D&A never failed to make those disclosures and always represented that the accounting was accurate.
- 34. Another principal responsibility of DURKEE and D&A was to ensure that all of the campaigns' expenditures were fully paid. Again, over the two decades during which they served Senator Feinstein's campaigns, DURKEE and D&A never failed to cover a requested campaign expenditure. Campaign bills were always paid on time. As such, there was no indication that the Feinstein Committees' balances were less than they were supposed to be.
- 35. As an additional safeguard, and as was standard practice, Senator Feinstein's campaigns required DURKEE and D&A to provide campaign staff with regular reports that detailed the receipts, expenditures, and balances, of each of the Feinstein Committees' accounts. These regular reports showed receipts consistent with internal fundraising records maintained by the Feinstein Committees independent from DURKEE and D&A. Similarly, the expenditures reported by DURKEE and D&A were always consistent with the expectations of the Feinstein Committees' staff.
- 36. Furthermore, the Feinstein Committees' fundraisers had access to DURKEE and D&A's online database of contributions. The records in that database reconciled with both the regular campaign reports, and the Committees' own records.
- 37. Accordingly, until the day of DURKEE's arrest, there was never any indication that the Feinstein Committee's accounts, or any of the accounts



38. DURKEE and D&A's false reporting masked the systematic embezzlement of the Feinstein Committees' funds. As described in the following section, DURKEE and D&A used their web of accounts – primarily held at Defendant First California Bank – to siphon away the money; and it is only First California Bank that had the knowledge to put a stop to the embezzlement.

#### C. DURKEE'S THEFT FROM THE FEINSTEIN COMMITTEES

- 39. Over the course of the past year, DURKEE with the substantial assistance of her co-Defendants has used the Feinstein Committees' money to cover her personal and business expenses, and to reimburse other elected officials' campaign funds from which she had also embezzled. Examples of the scam include the following:
- 40. On March 10, 2011, DURKEE, through D&A, transferred \$17,000.00 into a D&A account number xxx1251 (First California Bank), from the Feinstein for Senate Merchant Account, also at First California Bank. This transfer was not authorized or otherwise necessary or appropriate.
- 41. On May 3, 2011, DURKEE, through D&A, transferred \$6,000 into D&A account number xxx1251 at First California Bank, from a Feinstein for Senate Merchant Account, also at First California Bank. On May 27, 2011 DURKEE, through D&A, transferred \$4,000 into D&A account number xxx1251 at First California Bank, from a Fund for the Majority account, also at First California Bank.
- 42. On May 2, 2011 DURKEE, through D&A, transferred \$6,000 into D&A account number xxx1251 at First California Bank, from a Feinstein for Senate Account, also at First California Bank.
- 43. In order to conceal these unauthorized transactions, DURKEE, through D&A, systematically and intentionally misrepresented the balances and



44. In a P&L statement dated May 27, 2011, covering the period May 1, 2011 to May 27, 2011, Defendants represented that the Feinstein for Senate account had total income of \$118,876.11, and total expenses of \$34,853.31. In actuality, at that time, the account had an ending balance of only \$51,072.15, and total expenses of \$193,671.65. Among those expenses was an unauthorized \$35,000 wire transfer to account number xxx1251, a D&A account at First California Bank.

45. In addition, during the same period of time in May 2011, the following checks totaling \$124,000, and all unauthorized, were issued out of the Plantiffs' account, on information and belief, under DURKEE's signature:

DATE	CHECK NUMBER	AMOUNT
5/2/11	50304	\$10,000
5/3/11	55008	\$10,000
5/11/11	55009	\$24,000
5/16/11	55010	\$20,000
5/23/11	55011	\$40,000
5/27/11	55012	\$20,000

46. Similarly, in a P&L statement dated August 4, 2011, Defendants represented that on July 30, 2011, the Feinstein for Senate account had a balance of \$2,455,076.83. In a detailed P&L statement for the period covering June 30, 2011 to July 28, 2011, the Defendants represented a total income of \$179,452.33, and total expenses of \$39,111.32. There was an unauthorized check issued out of the account in the amount of \$35,000 (check # 55015), on July 18, 2011.

47. In actuality, on July 29, 2011, the account had an ending balance of only \$356,250.47, and total expenses of \$177,360.25. Among those expenses

48. In a Balance Summary dated July 2, 2011, Defendants represented that the Feinstein for Senate account had a balance of \$2,312,402.47. In actuality, on June 30, 2011, the account had an ending balance of \$266,424.67, and total expenses of \$134,303.22. Among those expenses were the following two checks, totaling \$75,000, neither of which was authorized:

DATE	CHECK NUMBER	AMOUNT
6/1/11	55013	\$50,000
6/6/11	55014	\$25,000

- 49. In sum, DURKEE appears to have treated Plaintiffs' accounts in the same way she treated dozens of others, including Assembly members' campaign accounts, as detailed in the Federal Bureau of Investigation's ("FBI") Criminal Complaint against DURKEE.
- 50. According to the affidavit of FBI Special Agent Reginald L. Coleman, DURKEE, through D&A,

transferred money from her clients' bank accounts to her firm's bank accounts without her clients' knowledge or authorization. It also appeared that DURKEE refunded a portion of the misappropriated money when needed to cover checks or when misappropriations had been detected.

DURKEE made such unauthorized transactions and misappropriations on a regular basis, and did not report the transactions on forms required by the California Secretary of State for campaign funds.

51. According to the FBI's investigation, the moneys transferred by DURKEE from client accounts "have been used to pay her personal expenses, including mortgage payments and American Express charges, as well as business expenses."

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- 52. According to the criminal complaint, DURKEE admitted to the FBI. "that she had been misappropriating her clients' money for years and that forms she filed with the state were false."
- With respect to Assemblyman Jose Solorio, the criminal complaint reveals dozens of unauthorized transactions, following a pattern nearly identical to that seen in Plaintiffs' accounts. For example,

on approximately October 1, 2010, a cashier's check made payable to Solorio for Assembly 2010 in the amount of \$300,000 was deposited into an account for D&A, number xxxx83658, at City National Bank... The source of the \$300,000 cashier's check appears from bank records to be from a money market account in the name of Solorio for Assembly 2010 held at First California Bank.

- 54. Within days of the deposit, DURKEE misappropriated much of the \$300,000 to pay her own expenses, and to cover misappropriations from other accounts. Specifically, a check signed by DURKEE was issued from the Solorio money market account for \$125,000, and payable to the Committee to Re-Elect Loretta Sanchez; and four checks, for \$32,000, \$21,000, \$25,000, and \$15,000, signed by DURKEE, were issued from the Solorio money market account and deposited into D&A's business account.
- The \$32,000 check taken from the Solorio money market account was deposited into a D&A account at First California Bank, account number xxx1251. From that account, DURKEE issued a check for \$36,000, payable to D&A. and deposited the funds,

into a D&A account at First California Bank, account number xxx0865. From there, \$30,000 was withdrawn in the form of a check apparently signed by KINDE DURKEE made payable to D&A and marked for 'payroll.' The \$30,000 check was deposited into First California Bank account number xxx9123."

According to the FBI, the \$30,000 was used by DURKEE to make her 56. payroll.

- Another of the checks originating from the \$300,000 of Assemblyman Solorio's funds, for \$25,000, was used by DURKEE to pay credit card debts. According to the FBI, the \$25,000 check to D&A referenced above was subsequently deposited into First California Bank, account number xxx0865, on approximately October 4, 2010, and two withdrawals were made to pay American Express, one in the amount of \$16,854.76 and another in the amount of \$679.03. The payment for \$16,854.76 paid for a bill which included charges from a variety of different entities.
- 58. Another large deposit into the Solorio for Assembly 2010 fund, during the same time frame, had a similar fate. According to the FBI, on approximately October 8, 2010, a cashier's check made payable to Solorio for Assembly 2010 in the amount of \$377,181.24 was deposited into an account for D&A, number xxxx83658, at City National Bank. The source of the cashier's check for \$377,181.24 appears to be from a money market account in the name of Solorio for Assembly 2010 held at First California Bank.
- 59. According to the FBI, a number of checks were issued from the D&A account, number xxxx83658, into which the \$377,181.24 was deposited: one check for \$45,000 dated October 7, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE; a check for \$45,000 dated October 7, 2010 and payable to Committee to Re-Elect Loretta Sanchez; a check for \$60,000 dated October 8, 2010 and payable to Beth Krom for Congress; a check for \$40,000 dated October 8, 2010 and payable to Susan Davis for Congress; a check for \$25,000 dated October 11, 2010 and payable to Merchants Account, that was deposited into D&A account number xxx1251, along with numerous other checks to unknown accounts.
- 60. The FBI found numerous checks issued into D&A accounts, the funds from which DURKEE immediately used to cover personal expenses.

61. This pattern continued. According to the FBI:

About one week after \$377,181.24 was deposited into the D&A account at City National Bank, number xxxx83658, a check for \$50,000 on the account of Shallman Communications was deposited into that same account... A number of checks or debits were issued from that account: -one check for \$6,000 dated October 13, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE; -a debit for \$50,010 dated October 14, 2010 to purchase an official check (\$10 fee) made payable to the United States Treasury; -a check for \$20,000 dated October 14, 2010 and payable to D&A Merchants, which was apparently signed by KINDE DURKEE; and -a check for \$10,000 dated October 14, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE. The check for \$50,000 made payable to the United States Treasury appears to be a tax payment by KINDE DURKEE.

- on D&A's office. According to the FBI, the \$6,000 check referenced above was subsequently deposited into account number xxx0865 at First California Bank on October 13, 2010. Bank records further reveal that a \$5,500 check dated September 29, 2010 (which cleared on October 13, 2010) and apparently signed by KINDE DURKEE was issued from that account and was made payable to MDC Realty Service. KINDE DURKEE had a loan on her business office with MDC Realty Service. DURKEE admitted during the interview on September 1, 2011 that she paid all of her mortgages on her personal and business property out of her D&A business accounts.
- 63. DURKEE has admitted using clients' funds for wrongful purposes. According to the FBI, DURKEE admitted "that she used the D&A business accounts to pay for her daily living expenses, including clothes, food, entertainment, and mortgages."
- 64. As with Plaintiffs, DURKEE misrepresented the expenditures from, and balances in, other entities' accounts. According to the FBI, the state disclosure form for Solorio for Assembly 2010 that was signed by KINDE DURKEE and filed on October 11, 2010 for the period of time July 1, 2010 to

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September 30, 2010 reported that there was cash-on-hand in the amount of \$729,135.56. Bank records for Solorio for Assembly 2010, however, show that the actual balance as of September 30, 2010 was only \$33,175.81.

- 65. This report was subsequently amended by filings in November 2010, and in none of the amended reports was there any mention of the checks in the amount of \$300,000 and \$377,000.
- 66. Based on its investigation, the FBI concluded that KINDE DURKEE devised a material scheme to defraud Jose Solorio and the Solorio for Assembly 2010 campaign, and obtained money from them by means of materially false and fraudulent pretenses, representations, and promises.
- 67. As alleged above, DURKEE and her co-Defendants misappropriated funds from Plaintiffs in the same manner as described by the FBI with respect to other politicians' and non-profits' accounts.
  - D. FIRST CALIFORNIA BANK HAD KNOWLEDGE OF

    DURKEE'S SCHEME AND KNOWINGLY PROVIDED

    SUBSTANTIAL ASSISTANCE
- 68. A fraud of the scale alleged herein could not have occurred, and did not occur, without the knowing involvement of First California Bank. In exchange for fees and profits, First California Bank intentionally ignored dozens of red flags, ignored its duties and obligations under state and federal law, and allowed DURKEE to perpetrate the scheme.
  - 1. <u>First California Bank Intentionally Ignored Multiple Red</u>
    Flags and Had Knowledge of the Fraud
- 69. DURKEE and D&A maintained multiple million-dollar plus accounts with First California Bank, many of them on behalf of well-known political figures in California. DURKEE and D&A used a single branch of First California Bank to conduct its fraudulent operations. That branch office was located at 1888

- 70. The staff and managers of that branch knew of DURKEE and D&A's misconduct, yet allowed it to continue, and assisted in it, because the accounts DURKEE and D&A handled held millions of dollars and generated thousands of dollars in transaction and overdraft fees for the Bank. DURKEE ensured the branch's cooperation by lavishing the bank with profits.
- 71. Motivated by these profits, the Bank ignored its knowledge of DURKEE and D&A's misconduct, which was evident to the Bank based on basic industry standards and its duty of care under California law.
- 72. Those basic industry standards are reflected in federal law that requires banks to review accounts and transactions for suspicious circumstances, and report such suspicious transactions to the Financial Crimes Enforcement Network. Specifically, 12 CFR 208.62 requires charter banks such as First California Bank to monitor and report suspicious activity through submission of a Suspicious Activity Report ("SAR"), any time the bank suspects that it "was used to facilitate a criminal transaction," or that a transaction "involve[s] potential money laundering or violations of the Bank Secrecy Act."
- 73. Monitoring and reporting suspicious activity is a critical and routine function of modern banks, and guidelines for identifying suspicious activity abound. For example, the Bank Secrecy Act/Anti-Money Laundering Examination Manual issued by the Federal Financial Institutions Examination Council publishes a list of "examples of potentially suspicious activities that should raise red flags for further investigation to determine whether the transactions or activities reflect illicit activities." First California Bank failed to adhere to Bank regulations that require an ongoing and regular review of accounts for suspicious activities that include:



- 74. "Funds transfer activity is unexplained, repetitive, or shows unusual patterns." As described above, DURKEE regularly made highly questionable and suspicious fund transfers among the dozens of accounts she maintained at First California Bank, including frequent transfers out of client accounts and into D&A's accounts, and frequent transfers between client accounts to cover overdrafts.
- 75. "Payments or receipts with no apparent links to legitimate contracts, goods, or services are received." First Bank of California allowed DURKEE to make regular payments between client accounts, with only one apparent and illegal reason: to cover overdrafts.
- 76. "Funds transfers are sent or received from the same person to or from different accounts." As described above, DURKEE made multiple transfers from client accounts, on the same day, to D&A accounts. For example, on July 5, 2011, DURKEE made two wire transfers from Feinstein for Senate account number xxx9311, one for \$30,000, and the other for \$50,000, both to account xxxxxxxx2092, which is not affiliated with Plaintiffs in any way. Three weeks after the transfers, on July 28, 2011, DURKEE transferred \$80,000 back into account xxx9311 from account xxxxxxxx2092. This movement of money was purely for the purpose of artificially inflating the balance of account xxxxxxxx2092, and any monitoring by a bank officer would have alerted the Bank to the transactions' illegality.
- 77. "Unusual transfers of funds occur among related accounts or among accounts that involve the same or related principals." As described in prior paragraphs, DURKEE regularly transferred funds among the various accounts at First California Bank that she controlled, for no apparent legitimate reason. As one example, on September 30, 2010, DURKEE deposited a check for \$36,000 misappropriated from Assemblyman Solorio's account into a D&A account at First California Bank, account number xxx0865. The same day,

DURKEE issued a check from account number xxx0865 in the amount of \$30,000, made out to D&A, and deposited that check in yet another First California Bank D&A account, account number xxx9123. There could be no legitimate reason for such transfers, and bank officers knew so.

78. "A customer or group tries to persuade a bank employee not to file required reports or maintain required records.... A business or customer asks to be exempted from reporting or recordkeeping requirements." As discussed in this section, First California Bank failed to follow its own internal guidelines, industry standards, and federal law regarding the monitoring and reporting of suspicious account activity. Whether the Bank did so at the request of DURKEE, or of its own accord, it violated its duties.

79. "Many funds transfers are sent in large, round dollar, hundred dollar, or thousand dollar amounts." A vast majority of the withdrawals and checks issued from the Feinstein Committees' accounts at DURKEE's request were sent in large, round dollar, thousand dollar amounts, as exemplified in the following chart:

DATE	CHECK NUMBER	AMOUNT
08/09/10	10131	\$5,000
08/18/10	10132	\$3,000
08/18/10	20014	\$5,000
09/08/10	10133	\$5,000
10/01/10	10136	\$5,000
10/12/10	10134	\$5,000
10/15/10	10139	\$5,000
10/18/10	10142	\$5,000
10/19/10	10140	\$5,000
10/26/10	10143	\$6,000
11/12/10	20016	\$5,000



1	11/19/10	10144	\$3,000
2	11/30/10	20017	\$5,000
3	12/06/10	20018	\$5,000
4	12/17/10	20019	\$10,000
5	12/31/10	10146	\$3,000
6	1/19/11	10147	\$3,000
ŀ	2/23/11	10149	\$3,000
7	3/14/11	Wire transfer	\$1,000
8	3/23/1.1	10150	\$3,000
9	3/23/11	21000	\$4,000
10	4/18/11	21001	\$5,000
11	4/22/11	10153	\$3,000
12	5/02/11	21003	\$10,000
13	5/18/11	10156	\$3,000
İ	5/27/11	Wire transfer	\$4,000
14	6/01/11	10155	\$5,000
15	6/17/11	10158	\$4,500
16	7/08/11	10162	\$2,000
17	7/07/11	10166	\$2,000
18	7/08/11	10164	\$2,000
19	7/11/11	10165	\$2,000
20	7/14/11	10160	\$2,000
	7/19/11	10159	\$2,000
21	7/19/11	10163	\$2,000
22	7/28/11	10161	\$2,000
23	8/17/11	21002	\$25,000
24	8/30/11	10169	\$9,000
25	ACCOUNT NO. xx	×7787	

ACCOUNT NO. xxx7787		
DATE	CHECK NUMBER	AMOUNT
12/08/10	1001	\$25,000
12/09/10	1002	\$10,000

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12/17/10	1003	\$10,000
2/10/11	1004	\$25,000
2/22/11	1005	\$10,000
2/28/11	1006	\$3,000
2/28/11	1007	\$15,000
3/10/11	Wire transfer	\$17,000
3/14/11	Wire transfer	\$6,000
3/21/11	1.008	\$4,000
3/28/11	1010	\$18,000
3/30/11	1009	\$11,000
4/06/11	5102	\$14,000
4/18/11	5103	\$5,000
4/26/11	5104	\$5,000
4/27/11	5105	\$10,000
5/2/11	5106	\$10,000
5/3/11	Wire transfer	\$6,000
5/3/11	5107	\$5,000
5/11/11	5108	\$12,000
5/23/11	5109	\$10,000
8/2/11	Wire transfer	\$100,000

DATE	CHECK NUMBER	AMOUNT
08/09/10	30963	\$10,000
08/09/10	30964	\$10,000
08/09/10	30965	\$10,000
08/10/10	30966	\$12,000
08/12/10	30967	\$10,000
08/13/10	30968	\$20,000
08/18/10	30969	\$5,000
08/18/10	10947	\$3,000
08/20/10	10941	\$1,000

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1	08/30/10	30970	\$10,000
2	09/07/10	30971	\$8,000
3	09/20/10	20959	\$20,000
4	09/23/10	10954	\$100,000
5	09/27/10	30972	\$14,000
j	09/29/10	20954	\$25,000
6	10/08/10	20955	\$40,000
7	10/08/10	20956	\$4,000
8	10/15/10	10959	\$10,000
9	10/18/10	10960	\$3,000
10	10/25/10	20957	\$20,000
11	11/04/10	20958	\$15,000
12	11/08/10	20960	\$8,000
13	11/09/10	20961	\$10,000
	11/12/10	20963	\$5,000
14	11/16/10	10961	\$2,600
15	11/19/10	10964	\$3,000
16	11/22/10	20964	\$10,000
17	11/23/10	20965	\$20,000
18	11/30/10	20966	\$5,000
19	12/03/10	20967	\$40,000
20	12/09/10	20968	\$5,000
	12/17/10	20969	\$15,000
21	12/23/10	20970	\$13,000
22	12/28/10	10965	\$3,200
23	12/31/10	10969	\$3,000
24	02/01/11	20971	\$24,000
25	02/17/11	50285	\$10,000
26	02/22/11	50286	\$10,000
27	02/23/11	50287	\$13,000
	02/23/11	10977	\$3,000
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02/24/11	50288	\$10,000
03/02/11	Wire transfer	\$18,000
03/10/11 .	Wire transfer	\$50,000
03/14/11	Wire transfer	\$6,000
03/14/11	50289	\$6,000
03/21/11	50290	\$27,000
03/23/11	10980	\$3,000
03/24/11	50292	\$25,000
03/28/11	50294	\$10,000
03/30/11	50295	\$2,000
03/31/11	50296	\$5,000
04/06/11	50291	\$25,000
04/06/11	50291	\$25,000
04/07/11	10997	\$27,500

80. "Suspicious movements of funds occur from one bank to another, and then funds are moved back to the first bank." DURKEE frequently moved the same funds between First California Bank and City National Bank. For example, the criminal complaint against DURKEE describes an unauthorized transfer of \$300,000 from Assemblyman Solorio's account at First California Bank, to a D&A account at City National Bank. Within days of that transfer, most of the \$300,000 was transferred back to various other of DURKEE's accounts at First California Bank. A similar pattern occurred with subsequent misappropriation of a \$377,181 check.

• Repeatedly overdrawing accounts and "bouncing" checks. One of the most obvious red flags was DURKEE's repeated overdrawing of accounts. Over the course of one year alone, on the Feinstein Committees' accounts, DURKEE overdrew the accounts, incurring overdraw fees, on 68 occasions. This alone would require an internal review of the activity. First California routinely covered these checks by simply charging the account a "NSF-OD Charge". This

frequent overdrafting was blatant and obvious, as exemplified by the following excerpt from one of Plaintiffs' monthly statements:

#### FEINSTEIN FOR SENATE

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## WITHDRAWALS

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DATE	DESCRIPTION	THUOMA
04/20/11 04/20/11	NSF-OD CHARGE CHECK #0000010998	35.00
04/20/11	NSF-OD CHARGE CHECK #0000010996	35.00
04/22/11 04/22/11	NSF-OD CHARGE CHECK #0000050302	35.00
04/22/11	NSF-OD CHARGE CHECK #0000011003	35.00

- Suspicious intercompany transfers. As detailed above, DURKEE frequently transferred round sums of money between D&A accounts at First California Bank. All banks review accounts for such intercompany transfers.
- Checks where the signor and payee are the same. DURKEE signed scores of checks payable to D&A. This is considered by Bank Examiners to be one of the prime indications of fraud.
- Funds stay in accounts for only a very short time. Often the very same day funds were deposited into client accounts - and even in anticipation of such deposits - DURKEE depleted those funds through checks and transfers to the accounts of D&A and other clients.
- Check kiting (using circular payments among a web of accounts to cover payments made on overdrawn accounts, masking insufficient funds). DURKEE so thoroughly and rapidly depleted her clients' funds that she constantly had to shuffle money between accounts in order to prevent checks from bouncing. For example, as described above, on July 5, 2011, DURKEE made two wire transfers from Feinstein for Senate account number xxx9311, one for \$30,000, and

the other for \$50,000, both to account xxxxxxxx2092, which is not affiliated with Plaintiffs in any way. Three weeks after the transfers, on July 28, 2011, DURKEE transferred \$80,000 back into account xxx9311 from account xxxxxxxx2092. Similarly, on August 31, 2011, DURKEE transferred \$100,000 out of Feinstein for Senate account number xxx7787 and into unaffiliated account number xxxxxxxx8333. The very same day, DURKEE transferred the \$100,000 back into the Feinstein for Senate account number xxx7787 from account number xxxxxxxx8333.

# 2. First California Bank Violated Office of Controller Guidelines For Check-Kiting Detection

- 81. The Office of the Controller of the Currency ("OCC") publishes detailed guidelines to assist banks in detecting check kiting schemes such as this. According to the OCC, examples of suspicious circumstances which may indicate a check-kiting scheme include:
- "Several accounts with similar names, owned or controlled by the same individuals." As detailed above, DURKEE controlled dozens of accounts held at First California Bank.
- "Regular or excessive drawings against uncollected funds." As described above, DURKEE regularly drew on funds that were deposited the same day, or not yet even deposited.
- "Frequent daily negative ending balances or overdrafts that eventually clear or are covered in a short time frame." DURKEE incurred overdraft fees on 68 items drawn on the three Feinstein Committee accounts in just one year. Notably, First California Bank does not appear to have prevented her from doing so even once during that time. It is standard banking practice for branch managers to review all overdrafts on the branch's accounts on at least a daily basis. Accordingly, First California Bank knew of this pattern of overdrafts, yet allowed DURKEE to continue overdrawing accounts, unabated.

- "Identifiable patterns of transactions such as deposits, transfers between accounts, withdrawals, and wire transfers, often with similar or increasing amounts." As illustrated in the charts above, DURKEE regularly withdrew round thousand dollar amounts from the Feinstein Committee accounts.
- "Frequent, large deposits drawn on the same institution." Again,
  DURKEE shuffled money between her accounts in large, round thousand dollar
  amounts.
- "Deposits drawn on other institutions by the same maker or signer." As described above, DURKEE transferred funds between City National Bank and First California Bank on a regular basis.
- "Large debits and credits of even dollar amounts." This was done on a regular basis as detailed above.
- "Frequent check withdrawals to the same institution, with the maker listed as payee." DURKEE frequently signed checks to D&A, and deposited those checks in D&A accounts held at First California Bank.
- "A low average daily balance in relation to deposit activity."

  Despite receiving regular deposits from donors to the Feinstein Committees, the Feinstein Committee accounts simply never grew, as DURKEE constantly tapped them for her own wrongful use.
- 82. In sum, there were dozens of transactional improprieties, every month, done with the FULL KNOWLEDGE of First California Bank. Yet, as described in the following section, First California Bank failed to report DURKEE or shut down her accounts. Instead, First California continued to actively provide banking assistance to DURKEE and D&A as they raided their clients' coffers, all in the name of profit and greed.

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- 3. First California Bank Violated Federal Financial
  Institutions Examination Council's Guidelines by
  Intentionally Failing to Report DURKEE or Halt Her
  Activities
- 83. Had First California Bank complied with its duties under California law, as mirrored in federal law (12 CFR 208.62), and the guidelines described in the foregoing, it would have monitored and reported DURKEE and D&A's wrongful activities, and would have ceased providing assistance to DURKEE and D&A in furtherance of their scheme.
- 84. Such monitoring and reporting of suspicious financial transactions, especially in the post-September 11 era, is an important and routine part of modern banking. Banks are even shielded from liability for reporting. Specifically, 31 U.S.C. section 5318(g)(3) provides complete immunity from any claims under state or federal law for reporting, stating, in pertinent part, that anyone reporting suspicious activity "shall not be liable to any person under any law or regulation of the United States, any constitution, law, or regulation of any State or political subdivision of any State, or under any contract or other legally enforceable agreement (including any arbitration agreement), for such disclosure or for any failure to provide notice of such disclosure to the person who is the subject of such disclosure or any other person identified in the disclosure."
- 85. Simply stated, First California Bank had no legitimate reason <u>not</u> to report DURKEE and D&A's activities, except for the continued profit to the Bank.
- 86. Moreover, reporting is simple. The federal SAR form (FinCEN Form 109), even provides straightforward instructions, including a section entitled "When To File A Report," and can be filed electronically. (See Exhibit A). The SAR reports provide the federal Financial Crimes Enforcement Network ("FinCEN") with critical and detailed information. For example, the SAR form



provides the following guidance for completing the "Narrative" portion of the form:

- "Describe conduct that raised suspicion.
- "Explain whether the transaction(s) was completed or only attempted.
- "Describe supporting documentation and retain such documentation for your file for five years.
- "Indicate a time period, if it was a factor in the suspicious transaction(s)....
- "Retain any admission or explanation of the transaction(s) provided by the subject(s) or other persons. Indicate when and to whom it was given.
- "Retain any evidence of cover-up or evidence of an attempt to deceive federal or state examiners, or others.
- "Indicate where the possible violation of law(s) took place (e.g., main office, branch, agent location, etc.).
- "Indicate whether the suspicious activity is an isolated incident or relates to another transaction. . . .
- "Indicate any additional account number(s), and any foreign bank(s) account numbers which may be involved in transfer of money.
- "Identify any employee or other individual or entity (e.g., agent) suspected of improper involvement in the transaction(s).

  (Exhibit A).
- 87. Had First California Bank accurately completed and submitted SARs in connection with some or all of DURKEE and D&A's suspicious transactions, the scheme would have been stopped in its tracks.
- 88. Even absent suspicious activities, banks are required to complete a Currency Transaction Report ("CTR") for submission to FinCEN for any transaction over \$10,000.

# 4. First California Failed to Follow Its Own Internal Operations Manuals and Shielded DURKEE's Activities from the California Department of Financial Institutions

- 89. In order to ensure compliance with state and federal law, First California maintains internal operations manuals that provide additional guidance to managers and branch staff regarding suspicious transactions. Standard industry practices dictate that banks have four types of programs in place, known in the industry as the "four pillars," to prevent fraud. Those four pillars are: (a) internal controls to ensure ongoing compliance; (b) independent testing of compliance; © designation of an personnel responsible for compliance; and (d) training on potentially fraudulent transactions and money laundering activities. The requirements for these pillars have grown increasingly demanding over the past decade, particularly as they relate to recognition of suspicious transactions.
- 90. The Bank Secrecy Act requires banks to adopt internal written policies to monitor and ensure compliance with the Act. The OCC further recommends that the following internal controls be implemented to detect and prevent fraud:
- "Officer approval on drawings against uncollected funds, overdrafts, and wire transfers. Such authority should be strictly enforced and not exceed an individual's lending authority.
- "Daily reports on drawings against uncollected funds, overdrafts, large items, and significant balance changes.
- "Designated individual to regularly review internal reports to spot anomalous conduct and to ensure proper investigation when warranted.
- "Secondary level of administrative control that is distinct from other lending functions to promote objectivity when granting significant drawings against uncollected funds or overdrafts.



COMPLAINT

- "Regular overdraft activity reports to the board or an approved committee thereof.
- "Periodic review through an independent audit function to assess and report on the adequacy of all established internal controls in this area."
- 91. According to First California Bank's latest annual filing with the SEC, it maintains internal controls to protect against fraud. Specifically, the Bank told the SEC and Bank Examiners:

We are subject to certain operational risks, including, but not limited to, data processing system failures and errors, customer or employee fraud, security breaches of our computer systems and catastrophic failures resulting from terrorist acts or natural disasters. We maintain a system of internal controls to mitigate against such occurrences and maintain insurance coverage for such risks that are insurable, but should such an event occur that is not prevented or detected by our internal controls and uninsured or in excess of applicable insurance limits, it could have a significant adverse impact on our business, financial condition or results of operations.

- 92. The transfers and activities undertaken by DURKEE and her associates with the Feinstein Committees' accounts at First California Bank had many of the features that should have triggered such internal controls, and SAR and CTR reporting, yet First California Bank never reported DURKEE and D&A's transactions. First California Bank knowingly ignored and violated its own internal policies, and federal law, that allowed DURKEE and D&A to engage in the highly suspicious and improper transactions described above. First California Bank had the duty and ability to terminate its assistance of DURKEE and D&A's fraud, and to terminate DURKEE and D&A's accounts.
- 93. Moreover, First California Bank failed to report DURKEE and D&A's activities to the California Department of Financial Institutions. First California Bank also concealed DURKEE and D&A's activities, and the dozens of red flags raised by those activities, from the annual examinations of the Bank conducted by the Department of Financial Institutions pursuant to Section 1900 of the California Financial Code.

# 5. <u>First California Violated Its Own Terms and Conditions for</u> <u>Business Accounts</u>

94. First California Bank's standard terms and conditions for business accounts includes an explicit provision requiring First California Bank to close an account that is being used for fraud or other suspicious activity. The terms and conditions state:

ACCOUNT TERMINATION. You and we agree that either of us may close your Account and terminate this Agreement at any time with or without cause. We will provide written notice to you in advance if we decide to terminate your Account relationship for any reason other than abuse of the account relationship or to prevent a loss. . . . Further, for security reasons, we may require you to close your Account and to open a new account if: there is a change in authorized signers; there has been a forgery or fraud reported or committed involving your Account; any Account checks are lost or stolen; you have too many transfers from your Account; or, any other provision of our Agreement with you is violated. After the Account is closed, we have no obligation to accept deposits or pay any outstanding checks. You agree to hold us harmless for refusing to honor any check drawn on a closed account. In the event that we close your Account, we may mail you a Cashier's Check for the applicable remaining Account balance. The termination of this Agreement and closing of an account will not release you from any fees or other obligations incurred prior to the date upon which this Agreement is terminated and an account is closed, any fees assessed by us in the process of closing an account, or from your responsibility to maintain sufficient funds in an account to cover any outstanding checks or other debit items.

MISCELLANEOUS PROVISIONS. If you or your Account becomes involved in any legal proceedings, your use of the Account may be restricted. You agree not to use the Account in any illegal activity.

95. First California Bank knew that DURKEE and D&A were regularly and improperly siphoning money from client accounts to pay for personal and business expenses, and engaging in check kiting and other account manipulations in order to shield their embezzlement. As described above, these were not isolated incidents. DURKEE and D&A engaged in the same conduct with respect to

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dozens of accounts, over several years. First California Bank knew that DURKEE and D&A were defrauding dozens of clients, including Plaintiffs.

- First California Bank allowed this conduct to continue because the accounts DURKEE and D&A controlled were a significant generator of fees for First California Bank, and provided funds that First California Bank could invest at a profit for as long as the funds sat in the accounts.
- 97. Despite its knowledge of the fraud, First California Bank provided substantial assistance to DURKEE and D&A in furtherance of their scheme to defraud and steal from Plaintiffs, other public officials, and non-profits across California. First California Bank failed to comply with any of its responsibilities or obligations with respect to the Feinstein Committees' accounts. Rather, First California Bank was at the center of DURKEE's fraudulent scheme, and far from shutting down the scheme or halting its own involvement in that scheme, it facilitated the scheme by providing DURKEE and D&A with extraordinary access to its employees, infrastructure and banking services.
- First California Bank's assistance allowed DURKEE and D&A to 98. steal millions of dollars from their clients, including Plaintiffs, other elected officials, and non-profits across California and the country. In another example of First California Bank's knowing facilitation of the embezzlement, the Bank reportedly allowed DURKEE to electronically transfer funds in and out of a nonprofit organization's account despite the fact that DURKEE did not have signature authority on the account. Without the knowing cooperation of Bank management, DURKEE could not have done so.

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### E. FIRST CALIFORNIA BANK ACKNOWLEDGES THAT DURKEE MISAPPROPRIATED AND CO-MINGLED FUNDS. YET REFUSES TO GIVE DURKEE CLIENTS ACCESS TO THEIR OWN FUNDS

- Just days after DURKEE's arrest, First California Bank sent Plaintiffs 99. a letter acknowledging that it had allowed DURKEE to misappropriate and comingle client funds. The letter states, in pertinent part: "the account balances shown on [the Bank's] records . . . . may include funds belonging to other clients of Durkee which were comingled by Durkee with your funds."
- 100. Despite this acknowledgment, the Bank refused to provide Plaintiffs with what little remained of their funds unless Plaintiffs agreed to fully indemnify the Bank. Simply put, the Bank is holding Plaintiffs' funds hostage.
- 101. In a subsequent letter, dated September 16, 2011, First California Bank again acknowledged that it had allowed DURKEE to shuffle money between the accounts to such an extreme degree that the proper balance of the accounts simply cannot be determined. Specifically, it stated:

The more we investigated the situation, the more it appears that Durkee had comingled funds belonging to various different campaigns and organizations and had made transfers between accounts on which Durkee had signing authority.

We concluded that there was a very high likelihood that the balance credited to any given account did not represent accurately the funds, if any, actually belonging to the campaign or organization on the account. In certain circumstances, it is apparent that account balances contained funds that had previously been credited to non-related accounts. THESE CONDITIONS APPEARED TO BE PERVASIVE IN THE DURKEE-CONTROLLED ACCOUNTS

### (Exhibit B).

102. These "pervasive" conditions are precisely the type that led the Bank to know of DURKEE's scheme years ago.

### VII. CAUSES OF ACTION

### FIRST CAUSE OF ACTION

### FRAUD AND DECEIT

# (As Against Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 1-10)

- 103. Plaintiffs incorporate by reference all of the previous allegations as though fully set forth herein.
- 104. As alleged herein, Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 1-50 provided Plaintiffs with fraudulent account summaries and profit and loss statements, on a weekly or monthly basis, from at least August 2010 to August 2011. Those fraudulent reports and statements misrepresented the amount of withdrawals from the accounts and the account balances. The reports and statements failed to disclose the unauthorized withdrawals from the accounts made by Defendants to cover their own personal and business expenses, and to reimburse other campaign funds for embezzled funds.
- 105. The wrongful acts and omissions on the part of Defendants, as herein alleged, were made with the intent to induce Plaintiffs, and each of them, to continue to utilize Defendants' services and entrust Defendants with campaign contributions and other funds.
- 106. At all times alleged, Plaintiffs were ignorant of Defendants' fraudulent intentions and, in the exercise of reasonable diligence, did not discover or uncover their wrongdoing because Defendants, and each of them, intentionally misreported the available balances, income, and expenses in weekly and monthly statements. Furthermore, on information and belief, Defendants misappropriated funds from other clients' funds when necessary to cover legitimate expenses that needed to be paid from Plaintiffs' accounts.

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1	107. As a direct and legal result of said fraud, deceit, and/or concealment
2	on the part of Defendants, and each of them, Plaintiffs have been damaged in an
3	amount exceeding the jurisdictional minimum, according to proof.
4.	108. The above-described fraud, deceit, and/or concealment on the part of
5	Defendants, and each of them, was intended to and did deprive Plaintiffs, and each
6	of them, of millions of dollars. These acts were accomplished by Defendants by
7	means of fraud, deceit, concealment, oppression, and/or malice and, as such,
8	warrant the imposition of exemplary and/or punitive damages as against
9	Defendants, and each of them.
10	109. WHEREFORE, Plaintiffs, and each of them, pray for judgment
11	against Defendants, and each of them, as set forth herein.
12	SECOND CAUSE OF ACTION

### OND CAUSE OF ACTION **CONVERSION**

### (As Against Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 1-10)

- 110. Plaintiffs incorporate by reference all the allegations contained in the Complaint as though fully set forth herein.
- 111. At all times alleged, Plaintiffs were the owners of the funds maintained in the subject accounts, or had the right to possession of the funds that were maintained in the accounts.
- 112. At all times alleged, Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 1-50, and each of them, wrongly drew on Plaintiffs' funds without authorization and without permission for their own personal and wrongful use. Defendants, and each of them. were direct beneficiaries of the conversion as they obtained financial benefits including, but not limited to, the payment of personal and business debts and liabilities.

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- 113. As a legal result of the conversion by Defendants, Plaintiffs, and each of them, suffered damages including, but not limited to, the amount of money converted, as well as the time and money expended to recovery said wrongfully converted funds including, but not limited to, attorneys' fees and costs.
- 114. Punitive damages should also be awarded pursuant to Civil Code section 3294 as the conduct of Defendants, and each of them, was malicious, oppressive and/or fraudulent, in conscious disregard for the rights of Plaintiffs.
- 115. WHEREFORE, the Plaintiffs, and each of them, pray for judgment against Defendants, as set forth herein.

### THIRD CAUSE OF ACTION BREACH OF CONTRACT

# (As Against Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 1-5)

- 116. Plaintiffs incorporate by reference all the allegations contained in the Complaint as though fully set forth herein.
- 117. Agreements were entered into between Defendants and Plaintiffs for treasury services on behalf of Plaintiffs.
- 118. Plaintiffs fully performed all conditions, covenants, and promises required of them under the Agreements.
- 119. Pursuant to the Agreements, Defendants agreed to process contributions and other income to Plaintiffs, process legitimate expense requests from Plaintiffs' accounts, and provide Plaintiffs' with accurate profit and loss detail and account summaries for each of Plaintiffs' accounts on a regular basis. In return, Plaintiffs paid Defendants for their work.
- 120. In violation of their promises and obligations under the Agreements, Defendants, and each of them, breached their obligations to Plaintiffs by, among other things, making unauthorized withdrawals from the Accounts for their own

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benefit; converting Plaintiffs' funds for their own use; and failing to provide accurate account summaries and profit and loss statement.

- 121. As a direct and legal result of Defendants' breach, Plaintiffs, and each of them, have been damaged in the amount exceeding the jurisdictional minimum, according to proof.
- 122. WHEREFORE, Plaintiffs pray for judgment against Defendants, and each of them, as set forth herein.

# FOURTH CAUSE OF ACTION BREACH OF THE IMPLIED COVENANT OF GOOD FAITH AND FAIR DEALING

(As Against Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 1-5)

- 123. Plaintiffs incorporate by reference all the allegations contained in the Complaint as though fully set forth herein.
- 124. As alleged herein, agreements were entered into between Defendants and Plaintiffs for treasury services on behalf of Plaintiffs.
- 125. Plaintiffs fully performed all conditions, covenants, and promises required of them under the Agreements.
- 126. Pursuant to the Agreements, Defendants agreed to process contributions and other income to Plaintiffs, process legitimate expense requests from Plaintiffs' accounts, and provide Plaintiffs' with accurate profit and loss detail and account summaries for each of Plaintiffs' accounts on a regular basis. In return, Plaintiffs paid Defendants for their services.
- 127. Implied in the Agreements was a covenant by Defendants that they would act in good faith and deal fairly with Plaintiffs, and each of them, and would not do anything to deprive Plaintiffs, and each of them, of the benefits of the Agreements.

128. In viola	tion of the implied covenant of good faith and fair dealing,
Defendants, and each	of them, made unauthorized withdrawals from the Accounts
for their own benefit	; converted Plaintiffs' funds for their own use; and failed to
provide accurate acc	ount summaries and profit and loss statement.
129. As a dir	ect and legal result of Defendants' breach, Plaintiffs, and each
of them, have been d	amaged in the amount exceeding the jurisdictional minimum,
according to proof.	

130. WHEREFORE, Plaintiffs pray for judgment against Defendants, and each of them, as set forth herein.

## FIFTH CAUSE OF ACTION AIDING AND ABETTING FRAUD

### (As Against Defendants FIRST CALIFORNIA BANK and DOES 5-10)

- 131. Plaintiffs reallege and incorporate all the paragraphs of the Complaint, as though fully set forth hereafter.
- 132. Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 5-10, as discussed above, made material misrepresentations and omissions to Plaintiffs regarding the status of the funds in accounts held at First California Bank and City National Bank.
- 133. As set forth in the Complaint, First California Bank had actual knowledge of the fraud being perpetrated on Plaintiffs by DURKEE and her associates.
- 134. As set forth in this Complaint, First California Bank substantially assisted DURKEE and her associates in perpetrating their fraud upon Plaintiffs. Specifically, First California Bank assisted in the fraudulent scheme in several ways including but not limited to the following.
  - a. Opening accounts for DURKEE and D&A and allowing them to deposit Plaintiffs' monies via suspicious wire transfers;



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- b. Permitting DURKEE and D&A to commingle Plaintiffs' monies in the accounts of other of Defendants' clients;
- Allowing DURKEE and D&A to transfer large sums of c. Plaintiffs' monies via suspicious wire transfers and checks to D&A accounts;
- d. Allowing DURKEE and D&A to misappropriate large sums of Plaintiffs' monies to pay for hundreds of thousands of dollars in personal and business expenses.
- 135. Without First California Bank's substantial assistance, DURKEE and her associates would not have been able to defraud Plaintiffs.
- 136. As a result of DURKEE and D&A's fraud, and First California Bank's assistance thereof, Plaintiffs suffered economic losses in an amount to be proven at trial.
- 137. The wrongful acts of First California Bank were done maliciously, oppressively, and with intent to defraud, and Plaintiffs and Class members are entitled to punitive and exemplary damages in an amount to be ascertained according to proof.
  - 138. WHEREFORE, Plaintiffs pray for relief as set forth below.

### SIXTH CAUSE OF ACTION

### AIDING AND ABETTING CONVERSION

### (As Against Defendants FIRST CALIFORNIA BANK and DOES 5-10)

- 139. Plaintiffs incorporate by reference all the allegations contained in the Complaint as though fully set forth herein.
- 140. At all times alleged, Plaintiffs were the owners of the funds maintained in the subject accounts, or had the right to possession of the funds that were maintained in the accounts.
- 141. At all times alleged, Defendants DURKEE, D&A, FORGY, LEMCKE, and DOES 1-5, and each of them, wrongly drew on Plaintiffs' funds

without authorization and without permission for their own personal and wrongful use. Defendants, and each of them, were direct beneficiaries of the conversion as they obtained financial benefits including, but not limited to, the payment of personal and business debts and liabilities.

- 142. As set forth in this Complaint, First California Bank had actual knowledge of the wrongful conversion of Plaintiffs' funds by DURKEE and her associates.
- 143. As set forth in the complaint, First California Bank substantially assisted DURKEE and her associates in wrongfully converting Plaintiffs' funds. Specifically, First California Bank assisted in the conversion in several ways including but not limited to the following.
  - a. Opening accounts for DURKEE and D&A and allowing them to deposit Plaintiffs' monies via suspicious wire transfers;
  - b. Permitting DURKEE and D&A to commingle Plaintiffs' monies in the accounts of other of Defendants' clients;
  - c. Allowing DURKEE and D&A to transfer large sums of
    Plaintiffs' monies via suspicious wire transfers and checks to
    D&A accounts;
  - d. Allowing DURKEE and D&A to misappropriate large sums of Plaintiffs' monies to pay for hundreds of thousands of dollars in personal and business expenses.
- 144. Without First California Bank's substantial assistance, DURKEE and her associates would not have been able to convert Plaintiffs' funds.
- 145. As a result of DURKEE and D&A's conversion, and First California Bank's assistance thereof, Plaintiffs suffered economic losses in an amount to be proven at trial.
- 146. The wrongful acts of First California Bank were done maliciously, oppressively, and with intent to defraud, and Plaintiffs and Class members are

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entitled to punitive and exemplary damages in an amount to be ascertained according to proof.

- 147. As a legal result of the conversion by Defendants, and First California Bank's assistance thereof, Plaintiffs, and each of them, suffered damages including, but not limited to, the amount of money converted, as well as the time and money expended to recovery said wrongfully converted funds including, but not limited to, attorneys' fees and costs.
- 148. Punitive damages should also be awarded pursuant to Civil Code section 3294 as the conduct of Defendants, and each of them, was malicious, oppressive and/or fraudulent, in conscious disregard for the rights of Plaintiffs.
- 149 WHEREFORE, the Plaintiffs, and each of them, pray for judgment against Defendants, as set forth herein.

### **SEVENTH CAUSE OF ACTION**

### VIOLATION OF BUSINESS AND PROFESSIONS CODE §§ 17200 et seq. UNLAWFUL, FRAUDULENT, AND UNFAIR BUSINESS ACTS AND PRACTICES

### (As Against All Defendants)

- 150. Plaintiffs incorporate by reference the allegations contained in all prior paragraphs of this Complaint as though fully set forth herein.
- 151. By their wrongful conduct, as set forth above, Defendants, and each of them, engaged in unfair, unlawful, and/or fraudulent acts in violation of § 17200 et seq. of the California Business and Professions Code.
- 152. Defendants' practices were unlawful, unfair, and/or fraudulent business practices for the reasons set forth below, without limitation:
  - Defendants' acts and practices constitute fraud and deceit; (a)
  - Defendants' acts and practices were unfair in that they offend (b) public policy as expressed in statutes and regulations, and are unscrupulous;

- (c) Defendants' practices caused injury to Plaintiffs; and
- (d) Defendants' practices were unlawful.
- 153. Plaintiffs seek restitution from Defendants, and each of them, as a result of their unfair, unlawful, and/or deceptive business acts or practices.
  - 154. WHEREFORE, Plaintiffs pray for relief as set forth below.

# EIGHTH CAUSE OF ACTION DECLARATORY RELIEF

### (As Against FIRST CALIFORNIA BANK and DOES 5-10)

- 155. Plaintiffs incorporate by reference all the allegations contained in the Complaint as though fully set forth herein.
- 156. An actual controversy has arisen and now exists relating to the rights and duties of the parties herein in that Plaintiffs contend that they are the rightful owners of, and are entitled to immediate access to, funds held various accounts of First California Bank; whereas First California Bank has refused to provide Plaintiffs with access to their accounts, complete information regarding Plaintiffs' accounts, the funds held in those accounts, or Plaintiffs' funds that have been wrongfully transferred into other accounts maintained at First California Bank.
- 157. Plaintiffs desire a judicial determination of their rights and duties, and a declaration as to:
- (a) Whether the funds currently existing in Plaintiffs' accounts are the rightful property of Plaintiffs;
- (b) Whether First California Bank should provide Plaintiffs with access to their accounts;
- (c) Whether First California Bank should immediately distribute to Plaintiffs the balance of their accounts;
- (d) Whether First California Bank is obligated to provide Plaintiffs with complete information regarding Plaintiffs' accounts, including all bank statements and cancelled checks from the past five years; and

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- (e) Whether First California Bank should provide Plaintiffs with all funds wrongfully transferred from Plaintiffs' accounts to other accounts currently maintained at First California Bank.
  - 158. WHEREFORE, Plaintiffs pray for relief as set forth below.

### PRAYER FOR RELIEF

### Plaintiffs pray for a judgment:

- 1. For compensatory damages, according to proof;
- 2. Punitive and exemplary damages, according to proof;
- 3. For a preliminary and permanent injunction against Defendants restraining, preventing and enjoining them and their unnamed coconspirators and all those acting in concern with them, from engaging in the unlawful, unfair, and/or fraudulent actions alleged in this complaint;
- 4. For a preliminary and permanent injunction against Defendants restraining, preventing and enjoining them and their unnamed coconspirators and all those acting in concern with them, from withdrawing, transferring, or otherwise accessing any funds contained in any of the following accounts:
- 5. For restitution of all monies that were unlawfully, unfairly, and/or fraudulently obtained from Plaintiffs or in equity and good conscience Defendants should pay to Plaintiffs pursuant to Korea Supply Co. v. Lockheed Martin Corp., 29 Cal.4th 1134 (2003).
- 6. For pre-judgment and post-judgment interest at the legal rate;
- 7. Declaring that the funds currently existing in Plaintiffs' accounts are the rightful property of Plaintiffs;
- 8. Requiring First California Bank should provide Plaintiffs with access to their accounts;

- 9. Requiring First California Bank to provide Plaintiffs with a complete accounting of all funds currently maintained in Plaintiffs' accounts, and an accounting of all funds transferred from Plaintiffs' account to any other accounts held by First California Bank over the course of the last five years;
- 10. Requiring First California Bank to immediately distribute to Plaintiffs the balance of their accounts;
- 11. Requiring First California Bank to provide Plaintiffs with complete information regarding Plaintiffs' accounts, including all bank statements and cancelled checks from the past five years;
- 12. Declaring that all funds transferred from Plaintiffs' account to any other accounts held by First California Bank remain the rightful property of Plaintiffs;
- 13. Requiring First California Bank to provide Plaintiffs with all funds wrongfully transferred from Plaintiffs' accounts to other accounts currently maintained at First California Bank; and
- 14. For such other and further relief s the Court may deem just and proper.

DATED: 2017, 4011

COTCHEST, PITRE & McCARTHY, LLP

By

JOSEPH W. COTCHETT Attorneys for Plaintiff

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### JURY DEMAND

PLAINTIFF DEMÂNDS A JURY TRIAL ON ALL ISSUES SO TRIABLE.

DATED SOLD, 201

COTCHETT TITRE & McCARTHY, LLP

By:

JOSEPH W. COTCHETT Attorneys for Plaintiff

COMPLAINT

# Suspicious

Activity Report	FRB: FR 2230 OMB No. 7100-0212 FDIC: 6710/06 OMB No. 3064-0077		
March 2011	OCC: 8010-9,8010-1 OMB No. 1557-0180		
Previous editions will not be accepted after September 30, 2011	OTS: 1601 OMB No. 1550-0003 NCUA: 2362 OMB No. 3133-0094		
ALWAYS COMPLETE ENTIRE REPORT	NCUA: 2362 OMB No. 3133-0094   TREASURY: TD F 90-22.47 OMB No. 1506-0001		
(see instructions)			
Check box below only if correcting a prior report.     Corrects Prior Report (see instruction #3 under "How to Ma	ke a Report")		
Part I Reporting Financial Institution Inf	ormation		
2 Name of Financial Institution	3 EIN		
4 Address of Financial Institution	5 Primary Federal Regulator		
	a  Federal Reserve d OCC		
6 City 7 State 8 Zlp			
Address of Branch Of fice(s) where activity occurred	Multiple Branches (include information in narrative, Part V)		
10 City 11 State 12 Zip	Code 13 If Institution closed, date closed		
	-         MM   DD   YYYY		
14 Account number(s) affected, if any Closed?	Closed?		
a Yes No	Yes   No		
Part II Suspect Information	Suspect Information Unavailable		
15 Last Name or Name of Entity 16	First Name 17 Middle		
18 Address	19 SSN, EIN or TIN		
20 City 21 State 22 Zip	Code 23 Country (Enter 2 digit code)		
1 1 1 1 1	1 1 1 - 1 1 1 1		
24 Phone Number - Residence (Include area code) 25	Phone Number - Work (include area code)		
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26 Occup ation/Type of Business 27 Date of Birth	28 Admission/Confession?		
	MM DD YYYY a Yes b No		
29 Forms of Identification for Suspect:			
a Driver's License/State ID b Passport c	Alien Registration d Other		
Number Issuing Authority			
30 Relationship to Financial Institution:			
a 🔲 Accountant d 🔲 Attorney g 🔲 Customer j 🛄 Officer			
b ☐ Agent e ☐ Borrower h ☐ Director k ☐ Shareholder			
c Appraiser f Broker i Employee I Other			
31 Is the relationship an insider relationship? a Yes	b No 32 Date of Suspension, Termination, Resignation		
If Yes specify: c Still employed at financial institution e Terminated			
d ☐ Suspended f ☐	Resigned MM DD TYYY		

Part III Suspicious Activity Information	2		
33 Date or date range of suspicious activity	34 Total dollar amount involved in known or suspicious activity		
From:// To:/_/ To:/_/	\$		
35 Summary characterization of suspicious activity:  a Bank Secrecy Act/Structuring/ f Computer Intrus  Money Laundering g Consumer Loan  b Bribery/Gratuity h Counterfeit Che-  c Check Fraud i Counterfeit Cred  d Check Kiting j Counterfeit Instr  e Commercial Loan Fraud k Credit Card Frau  s Other	Fraud m Defalcation/Embezzlement  ck n False Statement  iit/Debit Card o Misuse of Position or Self Dealing  ument (other) p Mortgage Loan Fraud  id q Mysterious Disappearance  r Wire Transfer Fraud  t Terrorist Financing		
(type of activity)	u ldentity Theft		
36 Amount of loss prior to recovery 37 Dollar amount of \$\\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\	recovery (if applicable) 38 Has the suspicious activity had a material impact on, or otherwise affected, the financial soundness of the institution?		
39 Has the institution's bonding company been notified? a ☐ Yes b ☐ No	a TYes, b No		
40 Has any law enforcement agency already been advised by telegra    DEA	hone, written communication, or otherwise? Other Federal State Local		
41 Name of person(s) contacted at Law Enforcement Agency	42 Phone Number (include area code)		
43 Name of person(s) contacted at Law Enforcement Agency	44 Phone Number (include area code)		
Part IV Contact for Assistance			
45 Last Name 4	6 First Name 47 Middle		
48 Title/Occupation 49 Phone Number	r (include area code) 50 Date Prepared / / / MM DD YYYY		
51 Agency (if not filed by financial institution)	_		

### Part V \*Suspicious Activity Information Explanation/Description

Explanation/description of known or suspected violation of law or suspicious activity.

This section of the report is critical. The care with which it is written may make the difference in whether or not the described conduct and its possible criminal nature are clearly understood. Provide below a chronological and complete account of the possible violation of law, including what is unusual, irregular or suspicious about the transaction, using the following checklist as you prepare your account. If necessary, continue the narrative on a duplicate of this page.

- a Describe supporting documentation and retain for 5 years.
- b Explain who benefited, financially or otherwise, from the transaction, how much, and how.
- c Retain any confession, admission, or explanation of the transaction provided by the suspect and indicate to whom and when it was given.
- d Retain any confession, admission, or explanation of the transaction provided by any other person and indicate to whom and when it was given.
- Retain any evidence of cover-up or evidence of an attempt to deceive federal or state examiners or others.

- f Indicate where the possible violation took place (e.g., main office, branch, other).
- g Indicate whether the possible violation is an isolated incident or relates to other transactions.
- Indicate whether there is any related litigation; if so, specify.
- Recommend any further investigation that might assist law enforcement authorities.
- j Indicate whether any information has been excluded from this report; if so, why?
- k If you are correcting a previously filed report, describe the changes that are being made.

For Bank Secrecy Act/Structuring/Money Laundering report s, include the following additional information:

- Indicate whether currency and/or monetary instruments were involved. If so, provide the amount and/or description of the instrument (for example, bank draft, letter of credit, domestic or international money order, stocks, bonds, traveler's checks, wire transfers sent or received, cash, etc.).
- m Indicate any account number that may be involved or affected.

Tips on SAR Form prep aration and filing are available in the SAR Activity Review at www.fincen.gov/pub\_reports.html

Paperwork Reduction Act Notice: The purpose of this form is to provide an effective and consistent means for financial institutions to notify appropriate law enforcement agencies of known or suspected criminal conduct or suspicious activities that take place at or were perpetrated against financial Institutions. This report is required by law, pursuant to authority contained in the following statutes. Board of Governors of the Federal Reserva System: 12 U.S.C. 334, 811a, 1844(b) and (c), 3105(c) (2) and 3106(a). Federal Deposit Insurance Corporation: 12 U.S.C. 93a, 1818, 1881-84, 3401-22. Of fice of Thrift Supervision: 12 U.S.C. 1463 and 1464. National Credit Union Administration: 12 U.S.C. 1766(a), 1786(q). Financial Crimes Enforcement Network: 31 U.S.C. 5318(g). Information collected on this report is confidential. (5 U.S.C. 552(b)(7) and 552a(k)(2), and 31 U.S.C. 5318(g)). The Foderal financial institutions' regulatory agencies and the U SDepartments of Justice and Treasury may use and share the information. Public reporting and recordkeeping burden for this information collection is estimated to average 30 minutes per response, and includes time to gather and maintain data in the required report, review the instructions, and complete the information collection. Send comments regarding this burden estimate, including suggestioner reducing the burden, to the Office of Management and Budget, Paperwork Reduction Project, Whshington, DC 20503 and, depending on your primary Federal regulatory agencyto Secretary, Board of Governors of the Federal Reserve System, Washington, DC 20551; or Assistant Executive Secretary, Federal Deposit Insurance Corporation, Washington, DC 20429; or Legislative and Regulatory Analysis Division, Office of the Currency Washington, DC 2021e; or Office offiriti Supervision, Enforcement Office, Washington, DC 20552; or National Credit Union Administration, 1775 Duke Street, Alexandria, VA 22314; or Ofice of the Director, Financial Collection of Information unless it displays a currently v

### Suspicious Activity Report Instructions

Safe Harbor Federal law (31 U.S.C. 5318(g)(3)) provides complete protection from civil liability for all reports of suspicious transactions made to appropriate authorities, including supporting documentation, regardless of whether such reports are filed pursuant to this report's instructions or are filed on a voluntary basis. Specifically, the law provides that a financial institution, and its directors, officers, employees and agents, that make a disclosure of any possible violation of law or regulation, including in connection with the preparation of suspicious activity reports, "shall not be liable to any person under any law or regulation of the United States, any constitution, law, or regulation of any State or political subdivision of any State, or under any contract or other legally enforceable agreement (including any arbitration agreement), for such disclosure or for any failure to provide notice of such disclosure to the person who is the subject of such disclosure or any other person identified in the disclosure".

Notification Prohibited Federal law (31 U.S.C. 5318(g)(2)) requires that a financial institution, and its directors, officers, employees and agents who, voluntarily or by means of a suspicious activity report, report suspected or known criminal violations or suspicious activities may not notify any person involved in the transaction that the transaction has been reported.

In situations involving violations requiring immediate attention, such as when a reportable violation is ongoing, the financial institution shall immediately notify, by telephone, appropriate law enforcement and financial institution supervisory authorities in addition to filing a timely suspicious activity report.

#### WHEN TO MAKE A REPORT:

- 1. All financial institutions operating in the United States, including insured banks, savings associations, savings association service corporations, credit unions, bank holding companies, nonbank subsidiaries of bank holding companies, Edge and Agreement corporations, and U.S. branches and agencies of foreign banks, are required to make this report following the discovery of:
  - a. Insider abuse Involving any amount. Whenever the financial institution detects any known or suspected Federal criminal violation, or pattern of criminal violations, committed or attempted against the financial institution or involving a transaction or transactions conducted through the financial institution, where the financial institution believes that it was either an actual or potential victim of a criminal violation, or series of criminal violations, or that the financial institution was used to facilitate a criminal transaction, and the financial institution has a substantial basis for identifying one of its directors, officers, employees, agents or other institution-affiliated parties as having committed or aided in the commission of a criminal act regardless of the amount involved in the violation.
  - b. Violations aggregating \$5,000 or more where a suspect can be identified. Whenever the financial institution detects any known or suspected Federal criminal violation, or pattern of criminal violations, committed or attempted against the financial institution or involving a transaction or transactions conducted through the financial institution and involving or aggregating \$5,000 or more in funds or other assets, where the financial institution believes that it was either an actual or potential victim of a criminal violation, or series of criminal violations, or that the financial institution was used to facilitate a criminal transaction, and the financial institution has a substantial basis for identifying a possible suspect or group of suspects. If it is determined prior to filing this report that the identified suspect or group of suspects has used an "alias," then information regarding the true identity of the suspect or group of suspects, as well as alias identifiers, such as drivers' licenses or social security numbers, addresses and telephone numbers, must be reported.
  - c. Violations aggregating \$25,000 or more regardless of a potential suspect. Whenever the financial institution detects any known or suspected Federal criminal violation, or pattern of criminal violations, committed or attempted against the financial institution or involving a transaction or transactions conducted through the financial institution and involving or aggregating \$25,000 or more in funds or other assets, where the financial institution believes that it was either an actual or potential victim of a criminal violation, or series of criminal violations, or that the financial institution was used to facilitate a criminal transaction, even though there is no substantial basis for identifying a possible suspect or group of suspects.
  - d. Transactions aggregating \$5,000 or more that involve potential money laundering or violations of the Bank Secrecy Act. Any transaction (which for purposes of this subsection means a deposit, withdrawal, transfer between accounts, exchange of currency, loan, extension of credit, purchase or sale of any stock, bond, certificate of deposit, or other monetary instrument or investment security, or any other payment, transfer, or delivery by, through, or to a financial institution, by whatever means effected) conducted or attempted by, at

or through the financial institution and involving or aggregating \$5,000 or more in funds or other assets, if the financial institution knows, suspects, or has reason to suspect that:

- i. The transaction involves funds derived from illegal activities or is intended or conducted in order to hide or disguise funds or assets derived from illegal activities (including, without limitation, the ownership, nature, source, location, or control of such funds or assets) as part of a plan to violate or evade any law or regulation or to avoid any transaction reporting requirement under Federal law;
- ii. The transaction is designed to evade any regulations promulgated under the Bank Secrecy Act; or
- iii. The transaction has no business or apparent lawful purpose or is not the sort in which the particular customer would normally be expected to engage, and the financial institution knows of no reasonable explanation for the transaction after examining the available facts, including the background and possible purpose of the transaction.

The Bank Secrecy Act requires all financial institutions to file currency transaction reports (CTRs) in accordance with the Department of the Treasury's implementing regulations (31 CFR Chapter X). These regulations require a financial institution to file a CTR whenever a currency transaction exceeds \$10,000. If a currency transaction exceeds \$10,000 and is suspicious, the institution must file both a CTR (reporting the currency transaction) and a suspicious activity report (reporting the suspicious or criminal aspects of the transaction). If a currency transaction equals or is below \$10,000 and is suspicious, the institution should only file a suspicious activity report.

- 2. **Computer intrusion**. For purposes of this report, "computer intrusion" is defined as gaining access to a computer system of a financial institution to:
  - a. Remove, steal, procure, or otherwise affect funds of the institution or the institution's customers;
  - b. Remove, steal, procure or otherwise affect critical information of the institution including customer account information; or
  - c. Damage, disable or otherwise affect critical systems of the institution.

For purposes of this reporting requirement, computer intrusion does not mean attempted intrusions of websites or other non-critical information systems of the institution that provide no access to institution or customer financial or other critical information.

- 3. A financial institution is required to file a suspicious activity report no later than 30 calendar days after the date of initial detection of facts that may constitute a basis for filing a suspicious activity report. If no suspect was identified on the date of detection of the incident requiring the filing, a financial institution may delay filing a suspicious activity report for an additional 30 calendar days to identify a suspect. In no case shall reporting be delayed more than 60 calendar days after the date of initial detection of a reportable transaction.
- 4. This suspicious activity report does not need to be filed for those robberies and burglaries that are reported to local authorities, or (except for savings associations and service corporations) for lost, missing, counterfeit, or stolen securities that are reported pursuant to the requirements of 17 CFR 240.17f-1.

### **HOW TO MAKE A REPORT:**

1. Send each completed suspicious activity report to:

### Detroit Computing Center, P.O. Box 33980, Detroit, MI 48232-0980

- 2. For items that do not apply or for which information is not available, leave blank.
- 3. If you are correcting a previously filed report, check the box at the top of the report (line 1). Complete the report in its entirety and include the corrected information in the applicable boxes. Then describe the changes that are being made in Part V (Description of Suspicious Activity), line k.
- 4. Do not include any supporting documentation with the suspicious activity report. Identify and retain a copy of the suspicious activity report and all original supporting documentation or business record equivalent for five (5) years from the date of the suspicious activity report. All supporting documentation must be made available to appropriate authorities upon request.
- 5. If more space is needed to report additional suspects, attach copies of page 1 to provide the additional information. If more space is needed to report additional branch addresses, include this information in the narrative, Part V.
- 6. Financial institutions are encouraged to provide copies of suspicious activity reports to state and local authorities, where appropriate.



September 16, 2011

Re: <u>Durkee & Associates</u>

Dear Durkee Client:

We have been working diligently to try to resolve the status of the accounts that were controlled by Durkee & Associates ("Durkee"). The more we investigated the situation, the more it appears that Durkee had comingled funds belonging to various different campaigns and organizations and had made repeated transfers between accounts on which Durkee had signing authority.

We concluded that there was a very high likelihood that the balance credited to any given account did not represent accurately the funds, if any, actually belonging to the campaign or organization named on the account. In certain circumstances, it is apparent that account balances contained funds that had previously been credited to non-related accounts. These conditions appeared to be pervasive in the Durkee controlled accounts.

Faced with grave uncertainties and conflicting, or potentially conflicting, demands, based upon advice of counsel, the Bank determined that it would file an interpleader action in Los Angeles Superior Court with respect to all, or at least the vast majority, of the Durkee controlled accounts.

The Bank will remit the account balances to the appropriate court, which will then be in a position, over time, to determine the specific amounts that are owed to each of the campaigns, candidates and organizations that had utilized the services of Durkee. We believe that this is the best way to ensure that all of the Durkee clients are treated fairly and equitably with full judicial oversight.

Each of the parties to the interpleader action will be receiving service of process. In order to expedite the matter, you might want to provide us with the name of the appropriate person with, or attorney for, the campaign or organization as well as his/her address. To do so, please complete the enclosed form and return it in the envelope provided or you may also email the information to <a href="mailto:durkeeinfo@fcbank.com">durkeeinfo@fcbank.com</a> or call First California Bank's Client Services Group at 1-800-856-7905.

Very truly yours,

Edmond R. Sahakian
Executive Vice President

Branch Administrator

They ut

# Exhibit B

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### UNITED STATES DISTRICT COURT FILED

EASTERN D

DISTRICT OF

**CALIFORNIA** 

SEP 0.6 2011

EASTERN DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA v.

KINDE DURKEE.

**CRIMINAL COMPLAINT** 

CASE NUMBER: 2: 11 MJ 274 DAD

(Name and Address of Defendant)

- I, the undersigned complainant state that the following is true and correct to the best of my knowledge and belief. From on or about September 1, 2010 through September 2, 2011, in the Eastern District of California and elsewhere, defendant did, (Track Statutory Language of Offense)
- Devise and intend to devise a material scheme and artifice to defraud Jose Solorio and the Solorio for Assembly 2010 campaign and to obtain money from them by means of materially false and fraudulent pretenses, representations, and promises; and that, for the purpose of executing and attempting to execute the aforementioned scheme and artifice to defraud, did knowingly cause to be sent or delivered by the Postal Service or any private or commercial interstate carrier, items of mail according to the directions thereon,

in violation of Title 18, United States Code, Section 1341. I further state that I am a Special Agent with the Federal Bureau of Investigation Service and that this complaint is based on the following facts:

> See attached affidavit of FBI Special Agent Reginald L. Coleman

Continued on the attached sheet and made a part of this complaint: X			
		Signature of Complains	nt Reginald L. Coleman Special Agent Federal Bureau of Investigation
Sworn to before me, and sign September 2, 2011	ed in my presence	Clarksburg, Califor	nia .
Date		City	State
Hon. Dale A. Drozd United States Magistrate	·	Dele A	. Dod
Name of Judge	Title of Judge	Signature of Judge	•

### **AFFIDAVIT**

I, Reginald L. Coleman, being duly sworn, depose and state as follows:

### BACKGROUND

- 1. I am a Special Agent (SA) with the Federal Bureau of Investigation (FBI) and have been so employed for nearly 13 years. I am presently assigned to the Public Corruption Squad in the Sacramento Field Division.
- 2. The information contained in this affidavit comes from information supplied to me by FBI SA Jason Jones and FBI Forensic Accountant (FA) Laurelea Williams, as well as my review of bank records.
- 3. I am informed by FBI SA Jason Jones that he has been investigating KINDE DURKEE for possible violations of Title 18, United States Code, Section 1341.
- that there is probable cause to believe that between September 1, 2010 and continuing to the present, in the State and Eastern District of California, KINDE DURKEE did devise and intend to devise a material scheme and artifice to defraud Jose Solorio and the Solorio for Assembly 2010 campaign, and to obtain money from them by means of materially false and fraudulent pretenses, representations, and promises; and that, for the purpose of executing and attempting to execute the aforementioned scheme and

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 3 of 17 artifice to defraud, did knowingly cause to be sent or delivered by the Postal Service or any private or commercial interstate carrier, items of mail according to the directions thereon, in violation of Title 18, United States Code, Section 1341.

### **FACTS**

- DURKEE stemmed from a referral by the Fair Political Practices

  Commission (FPPC) to federal law enforcement. The FPPC reported

  that based on its investigation, it appeared that KINDE DURKEE,

  through her firm DURKEE & Associates (D&A), which is located in

  Burbank, CA, had misappropriated money from her clients' bank

  accounts and had filed false disclosure reports to hide the

  misappropriations. Some of the disclosure reports were submitted

  to the California Secretary of State through the mail.
- Program Specialist in the Enforcement Division of the FPPC who has conducted financial investigations into KINDE DURKEE and D&A. FBI SA Jones has further informed me that according to Mr. Beauchamp, KINDE DURKEE operated D&A, and that D&A specialized in providing accounting and campaign reporting services to political committees, including political candidate campaign committees, and non-profit organizations. Mr. Beauchamp said that Ms. DURKEE is normally the committee treasurer for the political campaign committees for which she provides her services. As such, she

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 4 of 17 signed and submitted campaign disclosure forms for state officials to the California Secretary of State as required by state law.

- 7. I am also informed by FBI SA Jones that Mr. Beauchamp also reported that it appeared from his review of documents, including bank records, that DURKEE transferred money from her clients' bank accounts to her firm's bank accounts without her clients' knowledge or authorization. It also appeared that DURKEE refunded a portion of the misappropriated money when needed to cover checks or when misappropriations had been detected.
- 8. I am informed by FA Williams that bank records reviewed by the FBI establish that Ms. DURKEE appears to have signature authority over more than 400 bank accounts, including those for political campaigns, and that substantial sums of money have been routinely moved out of client campaign committees into D&A accounts or into other client campaign committee accounts. FBI SA Jones has informed me that a review of disclosure forms that Ms. DURKEE has apparently signed and submitted to the California Secretary of State for these campaign committees reveals that many of these transactions both the expenditure and receipt of funds are not reflected as required on the relevant forms.
- 9. FA Williams has informed me that bank records reviewed by her establish that money transferred by DURKEE from client

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accounts to her business accounts have been used to pay her personal expenses, including mortgage payments and American Express charges, as well as business expenses. The records also indicate that Ms. DURKEE has taken more money out of the committee accounts than she has reported on the disclosure forms.

10. Ms. DURKEE was interviewed by FBI agents, including FBI SA Jones, on September 1, 2011. During the course of that interview, Ms. DURKEE admitted that she had been misappropriating her clients' money for years and that forms she filed with the state were false.

### Solorio for Assembly 2010

### The Deposit of \$300,000

- 11. Your affiant has reviewed bank records and schedules for bank records for D&A at City National Bank and First California Bank. Those records reveal that on approximately October 1, 2010, a cashier's check made payable to Solorio for Assembly 2010 in the amount of \$300,000 was deposited into an account for D&A, number xxxx83658, at City National Bank. The deposit of the check brought the balance in the xxxx83658 account to approximately \$308,027. The source of the \$300,000 cashier's check appears from bank records to be from a money market account in the name of Solorio for Assembly 2010 held at First California Bank.
  - 12. A number of checks were issued from the D&A account,

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 6 of 17 number xxxx83658, into which the \$300,000 was deposited:

- one for \$125,000 dated September 30, 2010 and payable to the Committee to Re-Elect Loretta Sanchez, which was apparently signed by KINDE DURKEE;
- one for \$32,000 dated September 30, 2010 and payable to Merchants Account and was deposited into D&A account number xxx1251, which was apparently signed by KINDE DURKEE;
- one for \$21,000 dated October 4, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE;
- one for \$25,000 dated October 4, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE; and
- one for \$15,000 dated October 4, 2010 and payable to Durkee Merchants Account and was deposited into D&A account number xxx1251, which was apparently signed by KINDE DURKEE.

### The Transfer of \$32,000

- 13. The check to D&A for \$32,000 was deposited on September 30, 2010 into a D&A account at First California Bank, account number XXX1251, bringing the balance to \$40,693. A number of checks were then issued from the account, including one dated September 30, 2010 and made payable to D&A for \$36,000, which was apparently signed by KINDE DURKEE. This check caused the account number xxx1251 to have a negative balance.
- 14. The \$36,000 check was deposited on September 30, 2010 into a D&A account at First California Bank, account number

xxx0865. From there, \$30,000 was withdrawn in the form of a check apparently signed by KINDE DURKEE made payable to D&A and marked for "payroll." The \$30,000 check was deposited into First California Bank account number xxx9123. The deposit covered overdrafts including checks to Peter Froelich for \$2,176.08, Adrian Grier for \$1,476.72, and Matt Lemcke for \$1,697.78, and Lydia Almanza \$1,172.50. Your affiant is informed by FA Williams that there is evidence these individuals work as account executives for D&A since she has seen signatures in their names on checks from campaign accounts to D&A, and/or their names appear in the staff directory on the website for D&A.

15. In other words, it appears DURKEE used some of the \$300,000 Solorio for Assembly 2010 check to make her payroll.

### The Transfer of \$25,000

- 16. The \$25,000 check to D&A referenced above was subsequently deposited into First California Bank, account number xxx0865, on approximately October 4, 2010. This brought the balance in that account to approximately \$37,084. From that account, two withdrawals were made to pay American Express, one in the amount of \$16,854.76 and another in the amount of \$679.03.
- 17. A review of a bill for American Express reveals that the payment for \$16,854.76 paid for a bill which included charges from a variety of entities, including:

Union 76;

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Amazon.com (gift cards);

Baskin Robbins;

Ulta (cosmetics);

Turners Outdoorsman;

Valero;

Deckert Surgical;

Ariel's Grotto at Disneyland;

TIVO, Inc.;

Virgin America (for $3,984.80); and

Bixby Animal Clinic.
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18. A review of a bill for American Express reveals that the payment for \$679.03 paid for a bill which included charges to a variety of entities, including Long Beach Aquarium, QVC, Costco, and Crocs.

### The Deposit of \$377,181.24

19. Your affiant has reviewed bank records and schedules for bank records for D&A at City National Bank and First California Bank. Those records reveal that on approximately October 8, 2010, a cashier's check made payable to Solorio for Assembly 2010 in the amount of \$377,181.24 was deposited into an account for D&A, number xxxx83658, at City National Bank. The check brought the balance in the account to approximately \$415,458. The source of the cashier's check for \$377,181.24 appears to be from a money market account in the name of Solorio

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 9 of 17 for Assembly 2010 held at First California Bank.

- 20. A number of checks were issued from the D&A account, number xxxx83658, into which the \$377,181.24 was deposited:
- one for \$45,000 dated October 7, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE;
- one for \$45,000 dated October 7, 2010 and payable to Committee to Re-Elect Loretta Sanchez;
- one for \$60,000 dated October 8, 2010 and payable to Beth Krom for Congress;
- one for \$40,000 dated October 8, 2010 and payable to Susan Davis for Congress;
- one for \$25,000 dated October 11, 2010 and payable to Merchants Account and was deposited into D&A account number xxx1251, which was apparently signed by KINDE DURKEE;
- one for \$25,000 dated October 11, 2010 and payable to Merchants Account and was deposited into D&A account number xxx1251, which was apparently signed by KINDE DURKEE; and
- one for \$5,000 dated October 11, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE.

### The Transfer of \$45,000

21. The check to D&A for \$45,000 dated October 7, 2010 was deposited into a D&A account at First California Bank, account number XXX0865 on the same date, bringing the balance to \$33,172. A number of checks were issued from the account, including one

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 10 of 17 dated September 30, 2010 (which cleared on October 7, 2010) and was made payable to Belmont Village for \$4,950. According to Google, Belmont Village is a chain of assisted living facilities. In the memo portion of the check to Belmont Village, there is a notation on it reading "Norma Durkee." I am informed by FBI SA Jones that during the course of the interview with Ms. DURKEE on September 1, 2011, Ms. DURKEE admitted that she helped to pay expenses at an assisted living facility for her mother.

22. Another check issued from account number xxx0865 was one to D&A in the amount of \$25,000 and dated October 7, 2010. The check has a notation "payroll" in the memo portion of the check. The \$25,000 deposit was deposited into First California Bank Account xxx9123 covered overdrafts including checks to Lydia Almanza for \$1,172.50, James Adamo for \$1,110, Timothy Watson for \$1,574.12, and Laura Maccallum for \$1,395.82. Your affiant is informed by FA Williams that there is evidence these individuals work as account executives for D&A since she has seen signatures in their names on checks from campaign accounts to D&A, and/or their names appear in the staff directory on the website for D&A. In other words, it appears DURKEE used some of the \$25,000 of the \$377,181.24 Solorio for Assembly 2010 check to make her payroll.

### The Transfer of Two \$25,000 Checks

23. The two \$25,000 checks to the Merchants Account referenced above were subsequently deposited into D&A account

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 11 of 17 number xxx1251 at First California Bank on approximately October 12, 2010. The deposit of these two checks covered a negative balance and were also used to make payments to Democratic Foundation of Orange County - Voter Guide (\$13,000) and National Popular Vote (\$5,000).

### The Deposit of \$50,000 from Shallman Communications

- 24. About one week after \$377,181.24 was deposited into the D&A account at City National Bank, number xxxx83658, a check for \$50,000 on the account of Shallman Communications was deposited into that same account. This latter check brought the balance to \$220,458.06.
- 25. A number of checks or debits were issued from that account:
- one check for \$6,000 dated October 13, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE;
- a debit for \$50,010 dated October 14, 2010 to purchase an official check (\$10 fee) made payable to the United States Treasury;
- a check for \$20,000 dated October 14, 2010 and payable to D&A Merchants, which was apparently signed by KINDE DURKEE; and
- a check for \$10,000 dated October 14, 2010 and payable to D&A, which was apparently signed by KINDE DURKEE.

The check for \$50,000 made payable to the United States

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Treasury appears to be a tax payment by KINDE DURKEE. I am

informed by FBI SA Jones that Ms. Durkee admitted to the agents that she had personal and business tax problems.

### The Transfer of \$6,000

above was subsequently deposited into account number xxx0865 at First California Bank on October 13, 2010. Bank records further reveal that a \$5,500 check dated September 29, 2010 (which cleared on October 13, 2010) and apparently signed by KINDE DURKEE was issued from that account and was made payable to MDC Realty Service. I am informed by FA Williams that other records reveal that KINDE DURKEE had a loan on her business office with MDC Realty Service. FBI SA Jones has informed your affiant that Ms. DURKEE admitted during the interview on September 1, 2011 that she paid all of her mortgages on her personal and business property out of her D&A business accounts.

### The Transfer of \$20,000

27. Bank records reveal that the \$20,000 check to D&A

Merchants referenced above was subsequently deposited into
account number xxx1251 at First California Bank on October 14,

2010. That check covered a negative balance and was also used to
make a payment to American Express in the amount of \$1,284.59.

FA Williams informed your affiant that this appears to be a
payment for a processing fee to American Express.

#### Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 13 of 17

#### Interview with Assemblymember Jose Solorio

28. On September 2, 2011, your affiant spoke with Assemblymember Jose Solorio. He informed your affiant that he was not aware of the checks for \$300,000 and \$377,181.24 that were withdrawn from his money market account, and he did not authorize those withdrawals from that account.

#### Interview of KINDE DURKEE

29. According to FBI SA Jones, Ms. DURKEE informed him that she used the D&A business accounts to pay for her daily living expenses, including clothes, food, entertainment, and mortgages.

## Reports filed with the California Secretary of State October 11, 2010

- 30. The state disclosure form for Solorio for Assembly 2010 that was apparently signed by KINDE DURKEE and filed on approximately October 11, 2010 for the period of time July 1, 2010 to September 30, 2010 reported that there was cash-on-hand in the amount of \$729,135.56. According to bank records for Solorio for Assembly 2010, however, the actual balance as of September 30, 2010 was only \$33,175.81. The report contained no mention of the two cashier's checks in the amount of \$300,000 and \$377,181.24. This report was delivered by the Postal Service or a private or commercial interstate carrier to the California Secretary of State's office in Sacramento.
  - 31. This report was subsequently amended by filings made on

November 5,2010, November 15, 2010, and November 18, 2010. In none of those amended reports was there any mention of the two cashier's checks in the amount of \$300,000 and \$377,181.24. All three reports were delivered by the Postal Service or a private or commercial interstate carrier to the California Secretary of

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 14 of 17

October 21, 2010 Rd Qp8

State's office in Sacramento.

- 32. The state disclosure form for Solorio for Assembly 2010 that was apparently signed by KINDE DURKEE and filed on approximately October 21, 2010 for the period of time October 1, 2010 to October 16, 2010 reported that there was cash-on-hand in the amount of \$747,712.73. According to bank records for Solorio for Assembly 2010, however, the actual balance as of October 15, 2010 was only \$63,216.88. The report contained no mention of the two cashier's checks in the amount of \$300,000 and \$377,181.24. The report was delivered by the Postal Service or a private or commercial interstate carrier to the California Secretary of State's office in Sacramento.
- 33. This report was subsequently amended by the filings made on November 5,2010, November 15, 2010, and November 18, 2010 referenced above. As noted, in none of those reports was there any mention of the two cashier's checks in the amount of \$300,000 and \$377,181.24. And, as noted, all three reports were delivered by the Postal Service or a private or commercial

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 15 of 17 interstate carrier to the California Secretary of State's office in Sacramento.

#### February 2, 2011

34. The state disclosure form for Solorio for Assembly 2010 that was apparently signed by KINDE DURKEE and filed on approximately February 2, 2011 for the period of time October 17, 2010 to December 31, 2010 reported that there was cash-on-hand in the amount of \$744,886.80. According to bank records for Solorio for Assembly 2010, however, the actual balance as of December 31, 2010 was only \$62,407.60. The report contained no mention of the two cashier's checks in the amount of \$300,000 and \$377,181.24. The report was delivered by the Postal Service or a private or commercial interstate carrier to the California California Secretary of State's office in Sacramento.

#### August 4, 2011

that was apparently signed by KINDE DURKEE and filed on approximately August 4, 2011 for the period of time January 1, 2011 to June 30, 2011 reported that there was cash-on-hand in the amount of \$688,186.54. According to bank records for Solorio for Assembly 2010, however, the actual balance as of June 30, 2011 was \$7,076.38, and on July 29, 2011 was only \$26,446.83. The report contained no mention of the two cashier's checks in the amount of \$300,000 and \$377,181.24. The report was delivered

Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 16 of 17 by the Postal Service or a private or commercial interstate carrier to the California Secretary of State's office in Sacramento.

#### CONCLUSION

36. For the reasons stated above, I respectfully assert that there is probable cause to believe that between September 1, 2010 and continuing to the present, in the State and Eastern District of California, KINDE DURKEE did devise and intend to devise a material scheme and artifice to defraud Jose Solorio and the Solorio for Assembly 2010 campaign, and to obtain money from them by means of materially false and fraudulent pretenses, representations, and promises; and that, for the purpose of executing and attempting to execute the aforementioned scheme and artifice to defraud, did knowingly cause to be sent or delivered by the Postal Service or any private or commercial interstate carrier, items of mail according to the directions thereon, in

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Case 2:11-mj-00274-DAD Document 1 Filed 09/06/11 Page 17 of 17

violation of Title 18, United States Code, Section 1341.

I ask that this complaint be filed and that an arrest warrant issue for KINDE DURKEE in this matter.

DATED: September 2, 2011

Reginald L. Coleman

Special Agent

Federal Bureau of Investigation

Approved as to form:

John K. Vincent

Assistant U.S. Attorney

Sworn and Subscribed to me on September 2, 2011

DALE A. DROZD

United States Magistrate Judge

# Exhibit C

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BENJAMIN B. WAGNER United States Attorney JOHN K. VINCENT PHILIP A. FERRARI Assistant U.S. Attorneys 501 I Street, Suite 10-100 Sacramento, California 9581 Telephone: (916) 554-2700	4
rerephone: (916) 554-2700	

### ORIGINAL FILED

MAR 2 7 2012

CLERK, U.S. DISTRICT COURT EASTERN DISTRICT OF CALIFORNIA

IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF CALIFORNIA

CASE NO.

2:12 - CR - 123 KJM

VIOLATIONS: 18 U.S.C. § 1341 -

Mail Fraud (5 counts)

UNITED STATES OF AMERICA,

Plaintiff,

KINDE DURKEE,

Defendant.

INFORMATION

COUNTS ONE THROUGH FIVE: [18 U.S.C. § 1341 - Mail Fraud]

The United States Attorney charges:

KINDE DURKEE,

defendant herein, as follows:

#### I. <u>Introduction</u>

1. The State of California Fair Political Practices Commission (FPPC) was formed by the Political Reform Act of 1974. At all relevant times, the FPPC regulated campaign financing and spending in state political races, developed forms which certain candidates and officeholders in the State of California were required to file,

- 2. The Federal Election Commission (FEC) was formed by Congress in 1975. At all relevant times, the FEC was an independent regulatory agency. Its duties included to disclose publicly finance information for federal officeholders and candidates, and to enforce the provisions of the law such as the limits and prohibitions on contributions.
- 3. KINDE DURKEE registered Durkee & Associates as a DBA with the California Secretary of State on April 19, 2000.
- 4. KINDE DURKEE registered Durkee & Associates as a domestic limited liability corporation (LLC) with the California Secretary of State on September 22, 2003. KINDE DURKEE was listed in that filing as a "Member/Manager/Partner" of Durkee & Associates.
- 5. At all relevant times, Durkee & Associates and KINDE DURKEE specialized in providing accounting and campaign reporting services to political committees for state or federal offices, including political candidate campaign committees and non-profit organizations. These services included:
- maintaining financial records of, and for, the committees or organizations;
- keeping track of the contributions to, and expenditures by, the committees or organizations; and
- filing necessary FPPC forms with the California Secretary of State in Sacramento, or the necessary forms with the (FEC), which reported, among other things, contributions, contributors, expenditures, and the overall financial condition of the candidate campaign committees or the organizations for whom a filing was

required.

- 6. At all relevant times, KINDE DURKEE frequently served as the committee treasurer for the committees for which services were provided. As such, she signed the campaign disclosure forms for state officials and organizations which were submitted to the California Secretary of State in Sacramento as required by state law. KINDE DURKEE prepared and submitted, and caused the preparation and submission of, campaign disclosure forms for federal officials to the FEC.
- 7. At all relevant times, KINDE DURKEE often acted as the custodian of records for the financial records of those clients who held federal office. As such, she maintained records for all contribution to the campaign committee, as well as the committee's disbursements.
- 8. At all relevant times, KINDE DURKEE and Durkee & Associates maintained bank accounts for their clients. These accounts included ones into which campaign contributions were deposited and from which client expenditures were made. KINDE DURKEE, either alone or with another employee of Durkee & Associates, was a signatory on the bank accounts. Over the years, KINDE DURKEE has had signature authority on approximately 700 bank accounts, including those for political campaigns.
- 9. At all relevant times, KINDE DURKEE was paid for the services rendered. KINDE DURKEE was required to specify how much she was paid in filings made to the California Secretary of State or the FEC.
- 10. At all relevant times, Durkee & Associates had employees that assisted in providing the accounting and campaign reporting

services.

11. At all relevant times, KINDE DURKEE operated Durkee & Associates and exercised control over the activities of its employees.

#### II. The Scheme to Defraud

12. From in or about January 2000 to in or about September 2011, in the State and Eastern District of California and elsewhere, KINDE DURKEE did devise and intend to devise and participate in a material scheme and artifice to defraud clients of Durkee & Associates, and to obtain money from them by means of materially false and fraudulent pretenses, representations, and promises.

#### III. Manner and Means

To further the scheme and artifice to defraud, defendant KINDE DURKEE did the following over the years:

- 13. KINDE DURKEE routinely misappropriated client funds by moving without authorization substantial sums of money out of client accounts, including political campaign accounts, into Durkee & Associates' or into other clients' accounts.
- 14. KINDE DURKEE submitted and caused to be submitted false information to the California Secretary of State and the FEC in that she did not report these money transfers in and out of accounts on the reports that she submitted or caused to be submitted to the California Secretary of State in Sacramento or the FEC on behalf of her clients. As a result, many of her clients believed that their campaign accounts had more money in there than they actually held.
- 15. KINDE DURKEE used the money transferred from client accounts:
  - to pay her personal expenses, including mortgage payments

- to pay business expenses, including payroll; and
- to repay unauthorized withdrawals from other client accounts.

#### A. <u>Jerome Horton</u>

- 16. At all relevant times, KINDE DURKEE was the treasurer of the campaign committee for California State Board of Equalization Member Jerome Horton.
- 17. Between December 2006 and April 2008, KINDE DURKEE paid without authorization over \$200,000 from the Horton campaign's bank account to Durkee & Associates. Almost none of these payments were accurately reported on the Horton campaign disclosure forms that KINDE DURKEE filed and caused to be filed with the California Secretary of State.
- 18. Between approximately September 2007 and March 2010, KINDE DURKEE repaid approximately \$90,000 to the Horton campaign bank account. None of these repayments were accurately reported on the Horton campaign disclosure forms that KINDE DURKEE filed and caused to be filed with the California Secretary of State.
- 19. In approximately June 2010, when KINDE DURKEE was aware that she was under investigation by the FPPC in connection with the Horton campaign filings, she repaid at least some of the money that she had misappropriated from the Horton account by misappropriating money from three different federal campaign accounts: approximately \$25,000 from Feinstein for Senate; \$30,000 from the Committee to Reelect Loretta Sanchez; and \$15,000 from the Committee to Reelect Linda Sanchez.
  - 20. None of the foregoing transfers from federal campaigns was

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reported by KINDE DURKEE in the federal disclosure forms that she filed and caused to be filed with the FEC on behalf of those clients. In addition, KINDE DURKEE did not accurately report the repayment of money in Jerome Horton's disclosure form that she filed and caused to be filed with the California Secretary of State.

#### B. Feinstein for Senate

- At all relevant times, Dianne Feinstein was a United States Senator for the State of California.
- At all relevant times, KINDE DURKEE was the custodian of records for the financial records of Senator Dianne Feinstein's campaign committee. As such, she maintained records for all contributions to the campaign committee, as well as the committee's disbursements.
- At all relevant times, KINDE DURKEE and Durkee & Associates maintained bank accounts for Senator Dianne Feinstein's campaign committee. These accounts included ones into which campaign contributions were deposited and from which client expenditures were made.
- At all relevant times, KINDE DURKEE filed and caused the filing of the necessary disclosure forms for Senator Dianne Feinstein's campaign committee with the FEC.

#### The Misappropriation of \$18,000 1.

- On approximately March 2, 2010, KINDE DURKEE caused, without authorization, the deposit of three checks, each for \$6,000 on the account of Dianne Feinstein for Senate, to be deposited into a Durkee & Associates' bank account.
- The \$18,000 deposit covered other personal and business expenses of KINDE DURKEE. The deposit covered a mortgage payment of

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\$2,596.39 for KINDE DURKEE's residence in Long Beach, CA; a payment of \$3,168.11 to Sprint; and a \$10,000 payment for "payroll," which covered payments to, among other things, Durkee & Associates' employees and a 401k plan.

#### 2. The Misappropriation of \$40,000

- 27. On approximately May 6, 2010, KINDE DURKEE caused, without authorization, the deposit of two checks, each for \$20,000 on the account of Dianne Feinstein for Senate, to be deposited into a Durkee & Associates' bank account.
- 28. The deposit eventually covered a mortgage payment of \$3,400 for KINDE DURKEE's condominium in Long Beach, CA; a payment of \$6,633 to Anthem Blue Cross; a payment of \$1,038 to Kaiser Permanente; a payment of \$1,613 to a self-storage company; payments to two employees of Durkee & Associates; and a \$12,000 payment for "payroll," which covered, among other things, payments for bank fees and payments to several employees of Durkee & Associates.

#### 3. The Misappropriation of \$23,000

- 29. On approximately July 7, 2010, KINDE DURKEE caused, without authorization, the deposit of two checks, one for \$8,000 and the other for \$15,000, each on the account of Dianne Feinstein for Senate, to be deposited into a Durkee & Associates' bank account.
- 30. The deposit eventually helped to pay a \$30,000 bill to American Express on approximately July 7, 2010. The bill included charges to a variety of entities, including the Los Angeles Dodgers; Union 76; Amazon.com.; Turners Outdoorsman; Harbor Freight Tools; Disneyland; and Trader Joe's.

#### 4. The Misappropriation of \$75,000

31. On approximately July 19, 2010, KINDE DURKEE caused,

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- 32. The deposit covered a mortgage payment of \$5,500 for Durkee & Associates' office building in Burbank, CA; a payment of \$2,555.53 to a credit card company; and multiple payments to Durkee & Associates' employees, as well as a payroll company.
- 33. None of the foregoing transfers from the Dianne Feinstein for Senate account to a Durkee & Associates' bank account were reported on federal disclosure forms for that campaign committee which KINDE DURKEE filed and caused to be filed with the FEC.
  - ·C. Committee to Re-elect Loretta Sanchez
- 34. At all relevant times, Loretta Sanchez was a member of the United States Congress representing the 47<sup>th</sup> Congressional District of California.
- 35. At all relevant times, KINDE DURKEE acted as the treasurer of the campaign committee entitled Committee to Re-elect Loretta Sanchez.
- 36. On approximately March 5, 2010, KINDE DURKEE caused, without authorization, the deposit of a check for \$10,000 on the account of the Committee to Re-elect Loretta Sanchez to be deposited into a Durkee & Associates' bank account.
- 37. The deposit covered a payment of \$7,476 to Anthem Blue Cross.
- 38. The \$10,000 transfer from the Committee to Re-elect Loretta Sanchez to a Durkee & Associates' bank account was not reported on federal disclosure forms for that campaign committee which KINDE DURKEE filed and caused to be filed with the FEC.

### D. Feinstein for Senate/Committee to Re-elect Loretta Sanchez

- 39. On approximately April 20, 2010, KINDE DURKEE caused, without authorization, the deposit of two checks, each for \$15,000, one on the account of Dianne Feinstein for Senate and the other on the account of the Committee to Re-elect Loretta Sanchez, to be deposited into a Durkee & Associates' bank account.
- 40. The two deposits covered a number of checks, including ones to Chase Card Services, one to cover the fees for KINDE DURKEE's mother at a senior residential facility, and ones payable to several employees of Durkee & Associates. The deposits also covered approximately \$750 in bank fees for non-sufficient funds checks.
- 41. Neither the \$15,000 transfer from the Feinstein for Senate campaign committee nor the \$15,000 transfer from the Committee to Reelect Loretta Sanchez to a Durkee & Associates' bank account was reported on federal disclosure forms for those campaign committees which KINDE DURKEE filed and caused to be filed with the FEC.

#### E. National Popular Vote

#### 1. Misappropriation of \$100,000

- 42. At all relevant times, National Popular Vote (NPV) and National Popular Vote Institute (NPVI) were non-profit organizations whose specific purpose was to study, analyze, and educate the public regarding its proposal to implement a nationwide popular election of the President of the United States.
- 43. At all relevant times, KINDE DURKEE was listed in official filings as the Chief Financial Officer of NPV and NPVI.
- 44. At all relevant times, KINDE DURKEE maintained records concerning contributions to, and expenditures by, those entities. She also exercised control over funds of NPV and NPVI.

- 45. On approximately April 27, 2010, KINDE DURKEE caused, without authorization, a check for \$100,000 on the account of National Popular Vote to be deposited into a Durkee & Associates' bank account.
- 46. The deposit covered a number of checks, including ones to American Express, several employees of Durkee & Associates, Kaiser Foundation Health Plan, Chase, and nearly \$600 in bank fees for non-sufficient funds checks.

#### 2. <u>Misappropriation of \$80,000</u>

- 47. On approximately March 17, 2011, KINDE DURKEE caused, without authorization, two checks on the account of National Popular Vote, one for \$65,000 and the other for \$15,000, to be deposited into a Durkee & Associates' bank account.
  - 48. The deposit covered the following items:

Item	Amount	Payee	•
Check	\$3,000	Michael D. Antonovich	
Check	\$1,000	Susan Davis for Congress	
Check	\$1,000	Foster for Treasurer 2014	
Check	\$1,000	Stop LA Oil Tax No on Prop O	
Check	\$25,000	California Legislative Black Caucus	
Check	\$1,500	Equality Network	
Check	\$5,000	California Educational Solutions	
Check	\$3,000	Center for Civic Participation	
Check	\$3,000	National Popular Vote	
Check	\$10,000	Durkée & Associates	

49. Neither KINDE DURKEE nor Durkee & Associates informed NPV or NPVI of these unauthorized withdrawals.

#### F. Dianne Feinstein, Loretta Sanchez, and Linda Sanchez

- 50. At all relevant times, Linda Sanchez was a member of the United States Congress representing the 39th Congressional District of California.
- 51. At all relevant times, KINDE DURKEE acted as the treasurer of the campaign committee entitled Committee to Re-elect Linda Sanchez.
- 52. On approximately June 10, 2010, KINDE DURKEE caused, without authorization, the deposit of three checks, each for \$10,000, one on the account of Dianne Feinstein for Senate, another on the account of the Committee to Re-elect Loretta Sanchez, and a third on the account of the Committee to Re-elect Linda Sanchez, to be deposited into a Durkee & Associates' bank account.
- 53. The deposit helped to cover a \$25,000 payment to American Express, a loan payment of \$2,855.72 on KINDE DURKEE's residence in Long Beach, a payment to Kaiser Foundation Health, and nearly \$600 in bank fees for non-sufficient funds checks.
- 54. Neither KINDE DURKEE nor Durkee & Associates reported the \$10,000 transfer from the Feinstein for Senate campaign committee, the \$10,000 transfer from the Committee to Re-elect Loretta Sanchez, or the \$10,000 transfer from the Committee to Re-elect Linda Sanchez to a Durkee & Associates' bank account on any of the federal disclosure forms for those campaign committees which KINDE DURKEE filed and caused to be filed with the FEC.
  - G. Lou Correa for State Senate 2010
- 55. From 1998 to 2004, Lou Correa was a member of the California State Assembly representing Central Orange County.
  - 56. From 2004 to 2006, Lou Correa was a member of the Orange

County Board of Supervisors.

- 57. From 2006 to the present, Lou Correa was a member of the California State Senate representing the  $34^{\rm th}$  District.
- 58. At all relevant times, KINDE DURKEE acted as the treasurer of the campaign committees for Lou Correa.
- 59. On approximately September 29, 2010, KINDE DURKEE caused, without authorization, a cashier's check in the amount of \$207,751.39, which was drawn on a certificate of deposit account in the name of Lou Correa for State Senate, to be deposited into a Durkee & Associates' bank account.
- 60. These funds were subsequently combined with other funds, including a \$25,000 deposit from the account of Dianne Feinstein for Senate, to cover the following items:

Item	Amount	Payee	
Check	\$2,000	Richardson for Congress	
Check	\$2,000	Richardson for Congress	
Check	\$5,000	Warner for Congress	
Check	\$30,000	Committee to Re-elect Linda Sanchez	
Check	\$15,000	National Popular Vote Institute	
Check	\$72,000	Susan Davis for Congress	
Check	\$7,000	National Popular Vote	
Check	\$150,000	Friends of Steve Pougnet	

61. KINDE DURKEE filed and caused the filing of numerous false campaign disclosure forms (entitled California Form 460s - Recipient Committee Campaign Statement) for Lou Correa for State Senate 2010 with the California Secretary of State. The Ending Cash Balance reported in the forms was vastly higher than what was actually in the campaign account.

62. KINDE DURKEE filed and caused the filing of a disclosure form with the California Secretary of State for the Lou Correa for State Senate campaign committee which did not report as required the \$207,751.39 transfer from that campaign committee to a Durkee & Associates' bank account. KINDE DURKEE also filed and caused the filing of a disclosure form with the FEC for the Dianne Feinstein for Senate campaign committee which did not report as required the \$25,000 transfer from that campaign committee to a Durkee & Associates' bank account.

#### H. Solorio for Assembly 2010

#### 1. The Misappropriation of \$300,000

- 63. From 2006 to the present, Jose Solorio was a member of the California State Assembly representing the 69th District.
- 64. At all relevant times, KINDE DURKEE was the treasurer of the campaign committee for Solorio for Assembly 2010.
- 65. On approximately October 1, 2010, KINDE DURKEE caused, without authorization, a cashier's check in the amount of \$300,000, which was drawn from a money market account in the name of Solorio for Assembly 2010, to be deposited into a Durkee & Associates' bank account.
- 66. These funds were subsequently combined with other funds to cover the following items:

Item	Amount	Payee	
Check	\$125,000	Committee to Re-elect Loretta Sanchez	
Check	\$32,000	Merchant Account (Durkee & Associates)	
Check	\$21,000	Durkee & Associates	-
Check	\$25,000	Durkee & Associates	
Check	\$15,000	Merchant Account (Durkee & Associates)	

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- 67. A portion of the \$32,000 check to the Merchant Account ultimately covered several checks to Durkee & Associate's employees.
- 68. A portion of the \$25,000 check to Durkee & Associates ultimately covered payments to American Express, one in the amount of \$16,854.76 and another in the amount of \$679.03. The payments to American Express covered charges from a variety of entities, including: Union 76; Amazon.com (gift cards); Baskin Robbins; Ulta; Turners Outdoorsman; Deckert Surgical; Ariel's Grotto at Disneyland; TIVO, Inc.; Bixby Animal Clinic; and the Aquarium of the Pacific in Long Beach.

#### 2. The Misappropriation of \$377,181.24

- 69. On approximately October 8, 2010, KINDE DURKEE caused, without authorization, a cashier's check in the amount of \$377,181.24, which was drawn from a money market account in the name of Solorio for Assembly 2010, to be deposited into a Durkee & Associates' bank account.
- 70. These funds were subsequently combined with other funds to cover the following items:

Item	Amount	Payee	
Check	\$45,000	Durkee & Associates	
Check	\$45,000	Committee to Re-elect Loretta Sanchez	
Check	\$60,000	Beth Krom for Congress	
Check	\$40,000	Susan Davis for Congress	
Check	\$25,000	Merchant Account (Durkee & Associates)	
Check	\$25,000	Merchant Account (Durkee & Associates)	
Check	\$5,000	Durkee & Associates	
Check	\$6,000	Durkee & Associates	
Check	\$5,000	CAL ACE - LA Efforts	

9.

Check	\$20,000	Durkee & Associates
Check	\$10,000	Durkee & Associates

- 71. The \$45,000 check which was deposited into a Durkee & Associates' bank account was ultimately used to cover fees for KINDE DURKEE's mother at a senior residential facility, and to pay at least three of Durkee & Associate's employees.
- 72. The two \$25,000 checks to the Merchant Account were ultimately used to cover payments for a number of things, including payments to the Democratic Foundation of Orange County Voter Guide (\$13,000) and National Popular Vote (\$5,000).
- 73. The \$6,000 check which was deposited into a Durkee & Associates' bank account helped to cover a portion of the mortgage payment of \$5,500 for Durkee & Associates' office building in Burbank.
- 74. The \$20,000 check which was deposited into a Durkee & Associates' bank account covered a negative balance in that account and was also used to cover a payment to American Express in the amount of \$1,284.59.
- 75. KINDE DURKEE filed and caused the filing of numerous false campaign disclosure forms (entitled California Form 460s Recipient Committee Campaign Statement) for the Solorio for Assembly 2010 campaign committee with the California Secretary of State. The Ending Cash Balance reported in the forms was vastly higher than what was actually in the campaign's bank account.
- 76. KINDE DURKEE filed and caused the filing of a disclosure form with the California Secretary of State for the Solorio for Assembly 2010 campaign committee which did not report as required the

\$300,000 transfer or the \$377,181.24 transfer from that campaign committee to a Durkee & Associates' bank account.

#### IV. Summary

77. There were at least 50 victims of this scheme. As a result of the fraudulent scheme described herein, KINDE DURKEE caused a loss exceeding \$7 million dollars to her clients.

#### V. Mailings

78. On or about the dates set forth below, in the State and Eastern District of California and elsewhere, for the purpose of executing and attempting to execute the aforementioned scheme and artifice to defraud, defendant KINDE DURKEE did knowingly place and cause to be placed in any post office or authorized depository for mail matter for delivery by the United States Postal Service, deposit and cause to be deposited any matter to be sent or delivered by any private or commercial interstate carrier, and cause to be delivered by United States mail or such carrier according to the directions thereon, the mail matter specified below:

Count	Date	Mail Matter	Delivered To
1	7/19/10	FEC Form 3 Report of Receipts and Disbursements for Dianne Feinstein for Senate	Senate Office of Public Records 232 Hart Senate Office Building Washington, DC 20510
2 .	10/6/10	Form 460 for Lou Correa for State Senate for the period 7-1-10 to 9- 30-10	California Secretary of State Sacramento, CA
3	1/31/11	Form 460 for Lou Correa for State Senate for the period 10-17-10 to 12-31-10	California Secretary of State Sacramento, CA
4	10/21/10	Form 460 for Solorio for Assembly 2010 for the period 10-1-10 to	California Secretary of State Sacramento, CA

			· *-	
		10-16-10		
5	2/2/11	Form 460 for Solorio for Assembly 2010 for the period 10-17-10 to 12-31-10	California Secretary of State Sacramento, CA	

All in violation of Title 18, United States, Code, Sections 2 and 1341.

BENJAMIN B. WAGNER United States Attorney

Date: March <u>27</u>, 2012

By: JOHN K. VINCENT Assistant U.S. Attorney

# Exhibit D



September 16, 2011

Re: Durkee & Associates.

Dear Durkee Client:

We have been working diligently to try to resolve the status of the accounts that were controlled by Durkee & Associates ("Durkee"). The more we investigated the situation, the more it appears that Durkee had comingled funds belonging to various different campaigns and organizations and had made repeated transfers between accounts on which Durkee had signing authority.

We concluded that there was a very high likelihood that the balance credited to any given account did not represent accurately the funds, if any, actually belonging to the campaign or organization named on the account. In certain circumstances, it is apparent that account balances contained funds that had previously been credited to non-related accounts. These conditions appeared to be pervasive in the Durkee controlled accounts.

Faced with grave uncertainties and conflicting, or potentially conflicting, demands, based upon advice of counsel, the Bank determined that it would file an interpleader action in Los Angeles Superior Court with respect to all, or at least the vast majority, of the Durkee controlled accounts.

The Bank will remit the account balances to the appropriate court, which will then be in a position, over time, to determine the specific amounts that are owed to each of the campaigns, candidates and organizations that had utilized the services of Durkee. We believe that this is the best way to ensure that all of the Durkee clients are treated fairly and equitably with full judicial oversight.

Each of the parties to the interpleader action will be receiving service of process. In order to expedite the matter, you might want to provide us with the name of the appropriate person with, or attorney for, the campaign or organization as well as his/her address. To do so, please complete the enclosed form and return it in the envelope provided or you may also email the information to <a href="mailto:durkeeinfo@fcbank.com">durkeeinfo@fcbank.com</a> or call First California Bank's Client Services Group at 1-800-856-7905.

Very truly yours,

Edmond R. Sahakian
Executive Vice President
Branch Administrator

They u.